

## RISK AND RESILIENCE

**\$58,000,000**  
**+\$38,000,000 / 190.0%**

### Overview

The economic competitiveness and societal well-being of the United States depend on the affordability, availability, quality, and reliability of the infrastructure services provided. These infrastructure services include transportation (road, rail, and air), energy (electricity, gas, oil, and renewable), water, communications and networks (wireless and wired, including the internet), banking and finance, and many other components. The increased penetration and use of modern technologies has improved our Nation's productivity and quality of life. This penetration is now becoming deeply embedded into our society via wireless and wired networks, smart phones and other mobile devices, embedded systems, sensors, and social networks. As a result, the availability of real-time information about the state of these complex cyber-physical infrastructure systems is truly unprecedented.

Our increasing dependence on infrastructure services has increased the impact of risks that may cause these systems to fail. Risk severity can be understood as the product of the probability of an event and the magnitude of the event's consequences. These risks arise from at least two distinct sources: (a) extreme natural events such as tornadoes, space weather, hurricanes, storms, and earthquakes, and (b) man-made events such as malicious attacks and mechanical and technological failures. Some predict that extreme weather events and civil unrest will increase in frequency and severity.

It is essential that we work toward improving predictability and risk assessment and increasing resilience in order to reduce the impact of extreme events on our life, society, and economy. NSF is uniquely positioned to support such improvements that require multidisciplinary expertise in science, engineering, and education. NSF is focused on fundamental science and engineering issues such as understanding the dynamical processes that produce extreme events, how people respond to extreme events, and how to engineer resilient infrastructure. This improved knowledge will lead to better prediction, improved warning systems, and reduced disruption that will support the missions of other agencies such as the National Oceanic and Atmospheric Administration (NOAA), Department of Homeland Security (DHS), and the U.S. Geological Survey (USGS). Accordingly, this initiative is seen as complementary, rather than duplicative, to the interests of other agencies. Partnerships with mission agencies are critical to NSF's ability to meet its goal of enabling research results that can be translated into applications that provide societal benefits.

### Total Funding for Risk and Resilience

(Dollars in Millions)

FY 2014 Actual	FY 2015 Estimate	FY 2016 Request
-	<b>\$20.00</b>	<b>\$58.00</b>

### Goals

NSF's goals through this investment are to advance knowledge of risk assessment and predictability and to support the creation of tools and technologies for increased resilience. These will be accomplished via support for: (1) improvements in our ability to understand, model, and predict extreme events and (2) creation of novel engineered systems solutions for resilient infrastructures, particularly those that leverage the growing infusion of cyber-physical-social components into the infrastructures.

### **Approach**

NSF plans to use the following leadership and governance structure for the Risk and Resilience investment:

- A senior leadership committee composed of assistant directors/office heads to provide long-term strategy and overall guidance;
- Working groups comprised of program officers, each overseen by assistant directors/office heads/division directors who are most relevant to the specific activity, to coordinate programs or activities; and
- Interagency working groups to coordinate interagency activities as well as arrangements for engagement and collaboration with international partners if needed.

NSF will build on ongoing internal partnerships to engage in collaborative multi-year activities involving two (or more) directorates. Funding mechanisms for Risk and Resilience will include a combination of solicitations, co-funding with existing programs, Dear Colleague Letters (DCLs), workshops, and Research Coordination Networks (RCNs) to engage the community in defining research priorities and conducting research to meet the goals for the investment area.

The Risk and Resilience investment area represents a continuation and evolution of existing research investment areas. Some of these programs, such as Hazards SEES (Interdisciplinary Research in Hazards and Disasters), have concluded or will conclude in the near future, freeing up staff resources to participate in endeavors related to Risk and Resilience. Advanced planning for timing/staggering and management of solicitations and other activities will allow for a reasonable workload for involved staff and managers.

NSF supports basic research in the scientific and engineering disciplines necessary to understand disasters and extreme natural events. An enhanced NSF investment in this arena would result in a comprehensive and integrated risk and resilience knowledge base useful for informed decision-making and risk mitigation. An interdisciplinary research effort on risk and resilience systems presents a unique opportunity for NSF to work, within both a national and an international context, toward building a platform for more accurate models and improved predictive capabilities that incorporate relevant social, political, economic, and cultural factors. International partners have considerable expertise and information to offer U.S. researchers in mutually synergistic ways. For example, the Computer and Information Science and Engineering (CISE) joint program with the Japan Science and Technology Agency (JST) on Big Data for Disaster Research creates synergies between U.S. and Japanese researchers focused on improving the resilience and responsiveness of emerging computer systems and networks. NSF has longstanding international collaborations in earthquake programs. Advances will be accelerated by similar partnerships with other countries.

**Investment Framework**

**Risk and Resilience Funding by Directorate**

(Dollars in Millions)

Directorate	FY 2014 Actual	FY 2015 Estimate	FY 2016 Request
CISE	-	\$6.00	\$8.00
ENG	-	12.00	17.00
GEO	-	-	23.50
MPS	-	-	1.00
SBE	-	2.00	8.50
<b>Total</b>	-	<b>\$20.00</b>	<b>\$58.00</b>

Totals may not add due to rounding.

**FY 2014 – FY 2015**

In FY 2014, NSF conducted various planning activities including meetings, presentations, and workgroup formation to identify research areas in Risk and Resilience that NSF is uniquely positioned to support. A pilot competition, titled Resilient Interdependent Infrastructure Processes and Systems (RIPS), jointly supported by the Engineering (ENG), CISE, and Social, Behavioral, and Economic Sciences (SBE) directorates resulted in submission of 81 projects (156 proposals) that covered a wide range of infrastructures and cyber systems, and ten projects were supported.

In FY 2015, building on RIPS, NSF announced a solicitation in Critical Resilient Interdependent Infrastructure Systems and Processes (CRISP). The CRISP program aims to: (1) foster an interdisciplinary research community of engineers, computer and computational scientists, and social and behavioral scientists that will create new approaches and engineering solutions for the design and operation of infrastructure processes and services; (2) enhance the understanding and design of Interdependent Critical Infrastructure systems (ICIs) and processes that provide essential goods and services despite disruptions and failures from any cause--natural, technological, or malicious; (3) create the knowledge for innovation in ICIs so that they safely, securely, and effectively expand the range of goods and services they enable; and (4) improve the effectiveness and efficiency with which ICIs deliver existing goods and services.

In FY 2015, NSF will issue a DCL to announce the upcoming Prediction of and Resilience against Extreme EVENTS (PREEVENTS) program, describing general goals and anticipated funding levels.

**FY 2016 Request**

In FY 2016, NSF will build on strong foundations of core science and engineering programs in CISE, ENG, the Directorate for Geosciences (GEO), the Directorate for Mathematical and Physical Sciences (MPS), and SBE. In addition, this initiative builds on previous or ongoing programs such as Hazards SEES, Natural Hazards Engineering Research Infrastructure and Research (NHERI), and Cyber-Physical Systems (CPS).

In FY 2016, NSF will continue the CRISP and PREEVENTS research programs, which will advance our knowledge base and educate the next generation of scientists and engineers for increasing the resilience of our infrastructures in the face of changing and increasing risks.

### CRISP

Our increasing dependence on infrastructure services has increased the impact of risks that may cause these systems to fail. Furthermore, the impact of deterioration of critical infrastructures becomes amplified since these infrastructures depend on each other for their function. For example, the electrical power system depends on the delivery of fuels for generating stations through transportation services, the production of those fuels depends on the use of electrical power, those fuels are needed by the transportation services, and all of these systems are intertwined with human decision making. The disruption of electrical power impacts water, emergency services, finance, and government services, among others. All of these services in turn depend on communication and control services provided by cyber-physical infrastructure – including computing, networking, data, and control services provided by complex, multi-scale interdependent systems and software – and cannot function without electricity. This complex set of interdependencies between the components of an interconnected set of critical infrastructures presents significant challenges to conceptualize, understand, model, design, and manage ICIs.

In FY 2016, NSF will continue to support the CRISP program by catalyzing collaborations among researchers across the domains of engineering, computer and computational science, and the social/behavioral/economic sciences to create theoretical frameworks and multi-disciplinary models of ICIs. The CRISP program will deepen fundamental knowledge and stimulate innovations to improve resilience, interoperations, performance, and readiness in ICIs, and to understand organizational, social, psychological, spatial, legal, political, and economic obstacles to improving ICIs, and to identify strategies for overcoming these obstacles.

### PREEVENTS

Natural disasters cause thousands of deaths annually, and, in 2013 alone, they caused over \$130 billion in damage worldwide.<sup>1</sup> It is estimated that recovery from Hurricane Sandy will cost over \$65 billion, and that the drought of 2012 cost the U.S. economy over \$30 billion. A focused research effort, PREEVENTS, will help us to better understand and mitigate the risks posed to the U.S. by natural hazards. PREEVENTS will deepen fundamental scientific understanding of natural processes underlying geohazards and extreme events, and will enable improved quantitative models and qualitative research that can enhance societal preparedness and resilience against such events. PREEVENTS will focus on natural hazards and extreme events, and will include the potential for disciplinary and multidisciplinary projects at all scales, especially areas ready for significant near- or medium-term advances.

PREEVENTS is the logical successor to the Hazards SEES program, but with a more GEO-focused perspective. PREEVENTS is designed to (1) enhance understanding of the fundamental processes underlying geohazards and extreme events on various spatial and temporal scales, as well as the variability inherent in such hazards and events; (2) improve models of geohazards, extreme events, and their impacts on natural, social, and economic systems; and (3) develop new tools to enhance societal preparedness and resilience against such impacts. PREEVENTS will focus on natural hazards and extreme events, not purely technological or deliberately or accidentally caused events/processes.

In FY 2016, NSF will support a solicitation for workshops and RCNs, and issue a DCL for co-funding opportunities with existing GEO programs. PREEVENTS workshops will: foster community development in disciplinary areas that need additional support; foster cross-disciplinary communities for problems that need such an approach but are not yet well established; and gather information for use in future PREEVENTS solicitations. RCNs will be supported to advance program goals by supporting

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<sup>1</sup> Munich Re (2014). Topics Geo.

[www.munichre.com/site/corporate/get/documents\\_E1043212252/mr/assetpool.shared/Documents/5\\_Touch/\\_Publications/302-08121\\_en.pdf](http://www.munichre.com/site/corporate/get/documents_E1043212252/mr/assetpool.shared/Documents/5_Touch/_Publications/302-08121_en.pdf)

groups of investigators to share information and ideas; coordinate ongoing or planned research activities; foster synthesis and new collaborations; develop community standards; and in other ways advance science and education through communication and sharing of ideas across disciplinary, organizational, geographic and international boundaries.

### **FY 2017 – FY 2020**

#### **CRISP**

In FY 2017-2020, NSF will continue to support the CRISP program to advance knowledge and discoveries in critical interdependent infrastructure systems and processes.

#### **PREEVENTS**

In FY 2017-2020 NSF will continue to support workshops and RCNs in order to foster synthesis of results developed through the program, and identify areas that need additional attention through future competitions/programs. In addition, NSF will issue a solicitation for PREEVENTS-related research in FY 2017 and FY 2019, with up to \$15 million in funding available annually.

#### **Evaluation Framework**

Investments and activities under the Risk and Resilience umbrella will be subject to periodic reviews and assessments. All specific investments will be subject to rigorous peer review using NSF's merit review processes, and under the review of cross-NSF teams, from staff level to program and division director-level to an agency senior management steering committee. As the investment area evolves, decisions will be made regarding changes in emphasis areas, the need to assimilate Risk and Resilience efforts into core programs, and timing for sunseting of specific investments.

NSF will use lessons learned from large, cross-NSF investment areas (e.g., SEES, I-Corps™) to inform evaluation planning and design for Risk and Resilience. It is anticipated that NSF will have centralized capacity to develop a statement of work for enlisting contractor support. Planned evaluation activities include:

- Consult internally and externally regarding evaluation strategy and methodology;
- Characterize the initial portfolio, using new NSF portfolio management tools;
- Develop evaluation research questions;
- Analyze NSF project reports for indications of advancement/growth of research; and
- Collect and analyze workforce development metrics.