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**APPENDIX E:**  
**REVIEW OF THE EFFECTS OF SEISMIC AND OCEANOGRAPHIC SONAR**  
**SOUNDS ON MARINE MAMMALS**

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## APPENDIX E: REVIEW OF THE EFFECTS OF SEISMIC AND OCEANOGRAPHIC SONAR SOUNDS ON MARINE MAMMALS<sup>1</sup>

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1 The following subsections review relevant information concerning the potential effects of airgun and  
2 sonar sounds on marine mammals, with the sonar section being focused on sonar systems similar to those  
3 operated during marine seismic operations including MBES, SBPs, and pingers. This background  
4 material is little changed from corresponding subsections included in IHA applications and EAs  
5 submitted to NMFS for previous NSF-funded seismic surveys from 2003 to date. Much of this  
6 information has also been included in varying formats in other reviews, assessments, and regulatory  
7 applications prepared by LGL Ltd., environmental research associates. Because this review is intended to  
8 be of general usefulness, it includes references to types of marine mammals that will not be found in some  
9 specific regions.

### 10 E.1 CATEGORIES OF NOISE EFFECTS

11 The effects of noise on marine mammals are highly variable, and can be categorized as follows (adapted  
12 from Richardson et al. 1995):

- 13 1. The noise may be too weak to be heard at the location of the animal, i.e., lower than the prevail-  
14 ing ambient noise level, the hearing threshold of the animal at relevant frequencies, or both;
- 15 2. The noise may be audible but not strong enough to elicit any overt behavioral response, i.e., the  
16 mammals may tolerate it, either without or with some deleterious effects (e.g., masking, stress);
- 17 3. The noise may elicit behavioral reactions of variable conspicuousness and variable relevance to  
18 the well being of the animal; these can range from subtle effects on respiration or other behaviors  
19 (detectable only by statistical analysis) to active avoidance reactions;
- 20 4. Upon repeated exposure, animals may exhibit diminishing responsiveness (habituation), or distur-  
21 bance effects may persist; the latter is most likely with sounds that are highly variable in charac-  
22 teristics, unpredictable in occurrence, and associated with situations that the animal perceives as a  
23 threat;
- 24 5. Any man-made noise that is strong enough to be heard has the potential to reduce (mask) the  
25 ability of marine mammals to hear natural sounds at similar frequencies, including calls from  
26 conspecifics, echolocation sounds of odontocetes, and environmental sounds such as surf noise or  
27 (at high latitudes) ice noise. However, intermittent airgun or sonar pulses could cause strong  
28 masking for only a small proportion of the time, given the short duration of these pulses relative  
29 to the inter-pulse intervals;
- 30 6. Very strong sounds have the potential to cause temporary or permanent reduction in hearing  
31 sensitivity, or other physical or physiological effects. Received sound levels must far exceed the  
32 animal's hearing threshold for any temporary threshold shift to occur. Received levels must be  
33 even higher for a risk of permanent hearing impairment.

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## 1 **E.2 HEARING ABILITIES OF MARINE MAMMALS**

2 The hearing abilities of marine mammals are functions of the following (Richardson et al. 1995; Au et al.  
3 2000):

- 4 1. Absolute hearing threshold at the frequency in question (the level of sound barely audible in the  
5 absence of ambient noise). The “best frequency” is the frequency with the lowest absolute  
6 threshold.
- 7 2. Critical ratio (the signal-to-noise ratio required to detect a sound at a specific frequency in the  
8 presence of background noise around that frequency).
- 9 3. The ability to determine sound direction at the frequencies under consideration.
- 10 4. The ability to discriminate among sounds of different frequencies and intensities.

11 Marine mammals rely heavily on the use of underwater sounds to communicate and to gain information  
12 about their surroundings. Experiments and monitoring studies also show that they hear and may react to  
13 many man-made sounds including sounds made during seismic exploration (Richardson et al. 1995;  
14 Gordon et al. 2004; Nowacek et al. 2007; Tyack 2008).

### 15 **E.2.1 Baleen Whales (Mysticetes)**

16 The hearing abilities of baleen whales have not been studied directly. Behavioral and anatomical evidence  
17 indicates that they hear well at frequencies below 1 kHz (Richardson et al. 1995; Ketten 2000). Frankel  
18 (2005) noted that gray whales reacted to a 21–25 kHz whale-finding sonar. Some baleen whales react to  
19 pinger sounds up to 28 kHz, but not to pingers or sonars emitting sounds at 36 kHz or above (Watkins  
20 1986). In addition, baleen whales produce sounds at frequencies up to 8 kHz and, for humpbacks, with  
21 components to >24 kHz (Au et al. 2006). The anatomy of the baleen whale inner ear seems to be well  
22 adapted for detection of low-frequency sounds (Ketten 1991, 1992, 1994, 2000; Parks et al. 2007b).  
23 Although humpbacks and minke whales (Berta et al. 2009) may have some auditory sensitivity to  
24 frequencies above 22 kHz, for baleen whales as a group, the functional hearing range is thought to be about  
25 7 Hz to 22 kHz and they are said to constitute the “low-frequency” (LF) hearing group (Southall et al.  
26 2007). The absolute sound levels that they can detect below 1 kHz are probably limited by increasing  
27 levels of natural ambient noise at decreasing frequencies (Clark and Ellison 2004). Ambient noise levels  
28 are higher at low frequencies than at mid frequencies. At frequencies below 1 kHz, natural ambient levels  
29 tend to increase with decreasing frequency.

30 The hearing systems of baleen whales are undoubtedly more sensitive to low-frequency sounds than are the  
31 ears of the small toothed whales that have been studied directly. Thus, baleen whales are likely to hear  
32 airgun pulses farther away than can small toothed whales and, at closer distances, airgun sounds may seem  
33 more prominent to baleen than to toothed whales. However, baleen whales have commonly been seen well  
34 within the distances where seismic (or other source) sounds would be detectable and often show no overt  
35 reaction to those sounds. Behavioral responses by baleen whales to seismic pulses have been documented,  
36 but received levels of pulsed sounds necessary to elicit behavioral reactions are typically well above the  
37 minimum levels that the whales are assumed to detect (see below). Baleen whales are also expected to hear  
38 sonar signals at frequencies within their functional hearing range if the whales are within the sonar beam.

### 39 **E.2.2 Toothed Whales (Odontocetes)**

40 Hearing abilities of some toothed whales have been studied in detail (reviewed in Chapter 8 of  
41 Richardson et al. [1995] and in Au et al. [2000]). Hearing sensitivity of several species has been  
42 determined as a function of frequency. The small to moderate-sized toothed whales whose hearing has

1 been studied have relatively poor hearing sensitivity at frequencies below 1 kHz, but extremely good  
2 sensitivity at, and above, several kHz. There are very few data on the absolute hearing thresholds of most  
3 of the larger, deep-diving toothed whales, such as the sperm and beaked whales. However, Cook et al.  
4 (2006) found that a stranded juvenile Gervais' beaked whale showed evoked potentials from 5 kHz up to  
5 80 kHz (the entire frequency range that was tested), with the best sensitivity at 40–80 kHz. An adult  
6 Gervais' beaked whale had a similar upper cutoff frequency (80–90 kHz; Finneran et al. 2009).

7 Most of the odontocete species have been classified as belonging to the “mid-frequency” (MF) hearing  
8 group, and the MF odontocetes (collectively) have functional hearing from about 150 Hz to 160 kHz  
9 (Southall et al. 2007). However, individual species may not have quite so broad a functional frequency  
10 range. Very strong sounds at frequencies slightly outside the functional range may also be detectable. The  
11 remaining odontocetes—the porpoises, river dolphins, and members of the genera *Cephalorhynchus* and  
12 *Kogia*—are distinguished as the “high-frequency” (HF) hearing group. They have functional hearing from  
13 about 200 Hz to 180 kHz (Southall et al. 2007).

14 Airguns produce a small proportion of their sound at mid- and high-frequencies, although at progressively  
15 lower levels with increasing frequency. In general, most of the energy in the sound pulses emitted by  
16 airgun arrays is at low frequencies; strongest spectrum levels are below 200 Hz, with considerably lower  
17 spectrum levels above 1000 Hz, and smaller amounts of energy emitted up to ~150 kHz (Goold and Fish  
18 1998; Sodal 1999; Goold and Coates 2006; Potter et al. 2007).

19 Despite the relatively poor sensitivity of small odontocetes at the low frequencies that contribute most of  
20 the energy in pulses of sound from airgun arrays, airgun sounds are sufficiently strong, and contain  
21 sufficient mid- and high-frequency energy, that their received levels sometimes remain above the hearing  
22 thresholds of odontocetes at distances out to several tens of kilometers (Richardson and Würsig 1997).  
23 There is no evidence that most small odontocetes react to airgun pulses at such long distances. However,  
24 beluga whales do seem quite responsive at intermediate distances (10–20 km) where sound levels are well  
25 above the ambient noise level (see below).

26 In summary, even though odontocete hearing is relatively insensitive to the predominant low frequencies  
27 produced by airguns, sounds from airgun arrays are audible to odontocetes, sometimes to distances of tens  
28 of kilometers. Odontocetes are also expected to hear sonar signals from most types of oceanographic sonars  
29 (with the exception of the highest frequency units operating above 160–180 kHz) if the animals are within  
30 the sonar beam.

### 31 **E.2.3 Seals and Sea Lions (Pinnipeds)**

32 Underwater audiograms have been obtained using behavioral methods for three species of phocid seals,  
33 two species of monachid seals, two species of otariids, and the walrus (reviewed in Richardson et al.  
34 1995:211ff; Kastak and Schusterman 1998, 1999; Kastelein et al. 2002, 2009). The functional hearing  
35 range for pinnipeds in water is considered to extend from 75 Hz to 75 kHz (Southall et al. 2007), although  
36 some individual species—especially the eared seals—do not have that broad an auditory range  
37 (Richardson et al. 1995). In comparison with odontocetes, pinnipeds tend to have lower best frequencies,  
38 lower high-frequency cutoffs, better auditory sensitivity at low frequencies, and poorer sensitivity at the  
39 best frequency.

40 At least some of the phocid seals have better sensitivity at low frequencies ( $\leq 1$  kHz) than do odontocetes.  
41 Below 30–50 kHz, the hearing thresholds of most species tested are essentially flat down to ~1 kHz, and  
42 range between 60 and 85 dB re 1  $\mu$ Pa. Measurements for harbor seals indicate that, below 1 kHz, their

1 thresholds under quiet background conditions deteriorate gradually with decreasing frequency to ~75 dB  
2 re 1  $\mu$ Pa at 125 Hz (Kastelein et al. 2009).

3 For the otariid (eared) seals, the high frequency cutoff is lower than for phocinids, and sensitivity at low  
4 frequencies (e.g., 100 Hz) is poorer than for seals (harbor seal).

5 Pinnipeds are also expected to hear sonar signals at frequencies within their functional hearing range if the  
6 animals are within the sonar beam. Phocids and otariids would hear sonars operating at frequencies up to  
7 about 75 kHz and 35 kHz, respectively.

#### 8 **E.2.4 Manatees and Dugong (Sirenians)**

9 The West Indian manatee can apparently detect sounds and low-frequency vibrations from 15 Hz to 46  
10 kHz, based on a study involving behavioral testing methods (Gerstein et al. 1999, 2004). A more recent  
11 study found that, in one Florida manatee, auditory sensitivity extended up to 90.5 kHz (Bauer et al. 2009).  
12 Thus, manatees may hear, or at least detect, sounds in the low-frequency range where most seismic  
13 energy is released. It is possible that they are able to feel these low-frequency sounds using vibrotactile  
14 receptors or because of resonance in body cavities or bone conduction.

15 Based on measurements of evoked potentials, manatee hearing is apparently best around 1–1.5 kHz  
16 (Bullock et al. 1982). However, behavioral tests suggest that best sensitivities are at 6–20 kHz (Gerstein  
17 et al. 1999) or 8–32 kHz (Bauer et al. 2009). The ability to detect high frequencies may be an adaptation  
18 to shallow water, where the propagation of low frequency sound is limited (Gerstein et al. 1999, 2004).

#### 19 **E.2.5 Sea Otter**

20 No data are available on the hearing abilities of sea otters (Ketten 1998), although the in-air vocalizations  
21 of sea otters have most of their energy concentrated at 3–5 kHz (McShane et al. 1995; Thomson and  
22 Richardson 1995). Sea otter vocalizations are considered to be most suitable for short-range  
23 communication among individuals (McShane et al. 1995). However, Ghoul et al. (2009) noted that the in-  
24 air “screams” of sea otters are loud signals (source level of 93–118 dB re 20  $\mu$ Pa<sub>pk</sub>) that may be used over  
25 larger distances; screams have a frequency of maximum energy ranging from 2 to 8 kHz. In-air  
26 audiograms for two river otters indicate that this related species has its best hearing sensitivity at the  
27 relatively high frequency of 16 kHz, with some sensitivity from about 460 Hz to 33 kHz (Gunn 1988).  
28 However, these data apply to a different species of otter, and to in-air rather than underwater hearing.

### 29 **E.3 SEISMIC AIRGUN SOUNDS**

#### 30 **E.3.1 Characteristics of Airgun Pulses**

31 Airguns function by venting high-pressure air into the water. The pressure signature of an individual  
32 airgun consists of a sharp rise and then fall in pressure, followed by several positive and negative pressure  
33 excursions caused by oscillation of the resulting air bubble. The sizes, arrangement, and firing times of  
34 the individual airguns in an array are designed and synchronized to suppress the pressure oscillations  
35 subsequent to the first cycle. The resulting downward-directed pulse has a duration of only 10–20 ms,  
36 with only one strong positive and one strong negative peak pressure (Caldwell and Dragoset 2000). Most  
37 energy emitted from airguns is at relatively low frequencies. For example, typical high-energy airgun  
38 arrays emit most energy at 10–120 Hz. However, the pulses contain significant energy up to 500–1000 Hz  
39 and some energy at higher frequencies (Goold and Fish 1998; Potter et al. 2007). Studies in the Gulf of  
40 Mexico have shown that the horizontally-propagating sound can contain significant energy above the  
41 frequencies that airgun arrays are designed to emit (DeRuiter et al. 2006; Madsen et al. 2006; Tyack et al.

1 2006a). Energy at frequencies up to 150 kHz was found in tests of single 60-in<sup>3</sup> and 250-in<sup>3</sup> airguns  
2 (Goold and Coates 2006). Nonetheless, the predominant energy is at low frequencies.

3 The pulsed sounds associated with seismic exploration have higher peak levels than other industrial  
4 sounds (except those from explosions) to which whales and other marine mammals are routinely exposed.  
5 The nominal source levels of the 2- to 36-airgun arrays used by L-DEO from the R/V *Maurice Ewing*  
6 (now retired) and R/V Marcus G. Langseth are 236 to 265 dB re 1  $\mu\text{Pa}_{\text{p-p}}$ . These are the nominal source  
7 levels applicable to downward propagation. The effective source levels for horizontal propagation are  
8 lower than those for downward propagation when the source consists of numerous airguns spaced apart  
9 from one another. Explosions are the only man-made sources with effective source levels as high as (or  
10 higher than) a large array of airguns. However, high-power sonars can have source pressure levels as high  
11 as a small array of airguns, and signal duration can be longer for a sonar than for an airgun array, making  
12 the source energy levels of some sonars more comparable to those of airgun arrays.

13 Several important mitigating factors need to be kept in mind:

- 14 (1) Airgun arrays produce intermittent sounds, involving emission of a strong sound pulse for a small  
15 fraction of a second followed by several seconds of near silence. In contrast, some other sources  
16 produce sounds with lower peak levels, but their sounds are continuous or discontinuous but  
17 continuing for longer durations than seismic pulses.
- 18 (2) Airgun arrays are designed to transmit strong sounds downward through the seafloor, and the  
19 amount of sound transmitted in near-horizontal directions is considerably reduced. Nonetheless,  
20 they also emit sounds that travel horizontally toward non-target areas.
- 21 (3) An airgun array is a distributed source, not a point source. The nominal source level is an  
22 estimate of the sound that would be measured from a theoretical point source emitting the same  
23 total energy as the airgun array. That figure is useful in calculating the expected received levels in  
24 the far field, i.e., at moderate and long distances, but not in the near field. Because the airgun  
25 array is not a single point source, there is no one location within the near field (or anywhere else)  
26 where the received level is as high as the nominal source level.

27 The strengths of airgun pulses can be measured in different ways, and it is important to know which  
28 method is being used when interpreting quoted source or received levels. Geophysicists usually quote  
29 peak-to-peak (p-p) levels, in bar-meters or (less often) dB re 1  $\mu\text{Pa} \cdot \text{m}$ . The peak (= zero-to-peak, or 0-p)  
30 level for the same pulse is typically  $\sim 6$  dB less. In the biological literature, levels of received airgun  
31 pulses are often described based on the “average” or “root-mean-square” (rms) level, where the average is  
32 calculated over the duration of the pulse. The rms value for a given airgun pulse is typically  $\sim 10$  dB lower  
33 than the peak level, and 16 dB lower than the peak-to-peak value (Greene 1997; McCauley et al. 1998,  
34 2000a). A fourth measure that is increasingly used is the energy, or Sound Exposure Level (SEL), in dB  
35 re 1  $\mu\text{Pa}^2 \cdot \text{s}$ . Because the pulses, even when stretched by propagation effects (see below), are usually  $< 1$  s  
36 in duration, the numerical value of the energy is usually lower than the rms pressure level. However, the  
37 units are different.<sup>2</sup> Because the level of a given pulse will differ substantially depending on which of  
38 these measures is being applied, it is important to be aware which measure is in use when interpreting any

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2 The rms value for a given airgun array pulse, as measured at a horizontal distance on the order of 0.1 km to 1–10 km in the units dB re 1  $\mu\text{Pa}$ , usually averages 10–15 dB higher than the SEL value for the same pulse measured in dB re 1  $\mu\text{Pa}^2 \cdot \text{s}$  (e.g., Greene 1997). However, there is considerable variation, and the difference tends to be larger close to the airgun array, and less at long distances (Blackwell et al. 2007; MacGillivray and Hannay 2007a, b). In some cases, generally at longer distances, pulses are “stretched” by propagation effects to the extent that the rms and SEL values (in the respective units mentioned above) become very similar (e.g., MacGillivray and Hannay 2007a, b).

1 quoted pulse level. In the past, NMFS has commonly referred to rms levels when discussing levels of  
2 pulsed sounds that might “harass” marine mammals.

3 Seismic sound pulses received at any given point will arrive via a direct path, indirect paths that include  
4 reflection from the sea surface and bottom, and often indirect paths including segments through the  
5 bottom sediments. Sounds propagating via indirect paths travel longer distances and often arrive later than  
6 sounds arriving via a direct path. However, sound traveling in the bottom may travel faster than that in the  
7 water, and thus may, in some situations, arrive slightly earlier than the direct arrival despite traveling a  
8 greater distance. These variations in travel time have the effect of lengthening the duration of the received  
9 pulse, or may cause two or more received pulses from a single emitted pulse. Near the source, the  
10 predominant part of a seismic pulse is ~10–20 ms in duration. In comparison, the pulse duration as  
11 received at long horizontal distances can be much greater. For example, for one airgun array operating in  
12 the Beaufort Sea, pulse duration was ~300 ms at a distance of 8 km, 500 ms at 20 km, and 850 ms at 73  
13 km (Greene and Richardson 1988).

14 The rms level for a given pulse (when measured over the duration of that pulse) depends on the extent to  
15 which propagation effects have “stretched” the duration of the pulse by the time it reaches the receiver  
16 (e.g., Madsen 2005). As a result, the rms values for various received pulses are not perfectly correlated  
17 with the SEL (energy) values for the same pulses. There is increasing evidence that biological effects are  
18 more directly related to the received energy (e.g., to SEL) than to the rms values averaged over pulse  
19 duration (Southall et al. 2007).

20 Another important aspect of sound propagation is that received levels of low-frequency underwater  
21 sounds diminish close to the surface because of pressure-release and interference phenomena that occur at  
22 and near the surface (Urlick 1983; Richardson et al. 1995; Potter et al. 2007). Paired measurements of  
23 received airgun sounds at depths of 3 vs. 9 or 18 m have shown that received levels are typically several  
24 decibels lower at 3 m (Greene and Richardson 1988). For a mammal whose auditory organs are within 0.5  
25 or 1 m of the surface, the received level of the predominant low-frequency components of the airgun  
26 pulses would be further reduced. In deep water, the received levels at deep depths can be considerably  
27 higher than those at relatively shallow (e.g., 18 m) depths and the same horizontal distance from the  
28 airguns (Tolstoy et al. 2004a, b).

29 Pulses of underwater sound from open-water seismic exploration are often detected 50–100 km from the  
30 source location, even during operations in nearshore waters (Greene and Richardson 1988; Burgess and  
31 Greene 1999). At those distances, the received levels are usually low, <120 dB re 1  $\mu$ Pa on an  
32 approximate rms basis. However, faint seismic pulses are sometimes detectable at even greater ranges  
33 (e.g., Bowles et al. 1994; Fox et al. 2002). In fact, low-frequency airgun signals sometimes can be  
34 detected thousands of kilometers from their source. For example, sound from seismic surveys conducted  
35 offshore of Nova Scotia, the coast of western Africa, and northeast of Brazil were reported as a dominant  
36 feature of the underwater noise field recorded along the mid-Atlantic ridge (Nieukirk et al. 2004).

### 37 **E.3.2 Masking Effects of Seismic Surveys**

38 Masking is the obscuring of sounds of interest by interfering sounds, generally at similar frequencies  
39 (Richardson et al. 1995). Introduced underwater sound will, through masking, reduce the effective  
40 communication distance of a marine mammal species if the frequency of the source is close to that used  
41 as a signal by the marine mammal, and if the anthropogenic sound is present for a significant fraction of  
42 the time (Richardson et al. 1995). If little or no overlap occurs between the introduced sound and the  
43 frequencies used by the species, communication is not expected to be disrupted. Also, if the introduced

1 sound is present only infrequently, communication is not expected to be disrupted much if at all. The duty  
2 cycle of airguns is low; the airgun sounds are pulsed, with relatively quiet periods between pulses. In  
3 most situations, strong airgun sound will only be received for a brief period (<1 s), with these sound  
4 pulses being separated by at least several seconds of relative silence, and longer in the case of deep-  
5 penetration surveys or refraction surveys. A single airgun array might cause appreciable masking in only  
6 one situation: When propagation conditions are such that sound from each airgun pulse reverberates  
7 strongly and persists for much of or the entire interval up to the next airgun pulse (e.g., Simard et al.  
8 2005; Clark and Gagnon 2006). Situations with prolonged strong reverberation are relatively infrequent,  
9 in our experience. However, it is common for reverberation to cause some lesser degree of elevation of  
10 the background level between airgun pulses (e.g., Guerra et al. 2009), and this weaker reverberation  
11 presumably reduces the detection range of calls and other natural sounds to some degree.

12 Although masking effects of pulsed sounds on marine mammal calls and other natural sounds are  
13 expected to be limited, there are few specific studies on this. Some whales continue calling in the  
14 presence of seismic pulses and whale calls often can be heard between the seismic pulses (e.g.,  
15 Richardson et al. 1986; McDonald et al. 1995; Greene et al. 1999a, b; Nieukirk et al. 2004; Smultea et al.  
16 2004; Holst et al. 2005a, b, 2006; Dunn and Hernandez 2009). However, there is one recent summary  
17 report indicating that calling fin whales distributed in one part of the North Atlantic went silent for an  
18 extended period starting soon after the onset of a seismic survey in the area (Clark and Gagnon 2006). It  
19 is not clear from that preliminary paper whether the whales ceased calling because of masking, or whether  
20 this was a behavioral response not directly involving masking. Also, bowhead whales in the Beaufort Sea  
21 may decrease their call rates in response to seismic operations, although movement out of the area might  
22 also have contributed to the lower call detection rate (Blackwell et al. 2009a, b). In contrast, Di Iorio and  
23 Clark (2010) found evidence of *increased* calling by blue whales during operations by a lower-energy  
24 seismic source—a sparker.

25 Among the odontocetes, there has been one report that sperm whales ceased calling when exposed to  
26 pulses from a very distant seismic ship (Bowles et al. 1994). However, but more recent studies of sperm  
27 whales found that they continued calling in the presence of seismic pulses (Madsen et al. 2002; Tyack et  
28 al. 2003; Smultea et al. 2004; Holst et al. 2006; Jochens et al. 2008). Madsen et al. (2006) noted that air-  
29 gun sounds would not be expected to mask sperm whale calls given the intermittent nature of airgun  
30 pulses. Dolphins and porpoises are also commonly heard calling while airguns are operating (Gordon et  
31 al. 2004; Smultea et al. 2004; Holst et al. 2005a, b; Potter et al. 2007). Masking effects of seismic pulses  
32 are expected to be negligible in the case of the smaller odontocetes, given the intermittent nature of  
33 seismic pulses plus the fact that sounds important to them are predominantly at much higher frequencies  
34 than are the dominant components of airgun sounds.

35 Pinnipeds, sirenians and sea otters have best hearing sensitivity and/or produce most of their sounds at  
36 frequencies higher than the dominant components of airgun sound, but there is some overlap in the  
37 frequencies of the airgun pulses and the calls. However, the intermittent nature of airgun pulses  
38 presumably reduces the potential for masking.

39 A few cetaceans are known to increase the source levels of their calls in the presence of elevated sound  
40 levels, or to shift their peak frequencies in response to strong sound signals, or otherwise modify their  
41 vocal behavior in response to increased noise (Dahlheim 1987; Au 1993; reviewed in Richardson et al.  
42 1995:233ff, 364ff; Lesage et al. 1999; Terhune 1999; Nieukirk et al. 2005; Scheifele et al. 2005; Parks et  
43 al. 2007a, 2009; Hanser et al. 2009; Di Iorio and Clark 2010). It is not known how often these types of  
44 responses occur upon exposure to airgun sounds. However, blue whales in the St. Lawrence Estuary

1 significantly increased their call rates during sparker operations (Di Iorio and Clark 2010). The sparker,  
2 used to obtain seismic reflection data, emitted frequencies of 30–450 Hz with a relatively low source level  
3 of 193 dB re 1  $\mu\text{Pa}_{\text{pk-pk}}$ . If cetaceans exposed to airgun sounds sometimes respond by changing their vocal  
4 behavior, this adaptation, along with directional hearing and preadaptation to tolerate some masking by  
5 natural sounds (Richardson et al. 1995), would all reduce the importance of masking by seismic pulses.

### 6 **E.3.3 Disturbance by Seismic Surveys**

7 Disturbance includes a variety of effects, including subtle to conspicuous changes in behavior, movement,  
8 and displacement. In the terminology of the 1994 amendments to the MMPA, seismic noise could cause  
9 “Level B” harassment of certain marine mammals. Level B harassment is defined as “...disruption of  
10 behavioral patterns, including, but not limited to, migration, breathing, nursing, breeding, feeding, or  
11 sheltering.”

12 There has been debate regarding how substantial a change in behavior or mammal activity is required  
13 before the animal should be deemed to be “taken by Level B harassment”. NMFS has stated that,

14 “...a simple change in a marine mammal’s actions does not always rise to the level of disruption of  
15 its behavioral patterns. ... If the only reaction to the [human] activity on the part of the marine  
16 mammal is within the normal repertoire of actions that are required to carry out that behavioral  
17 pattern, NMFS considers [the human] activity not to have caused a disruption of the behavioral  
18 pattern, provided the animal’s reaction is not otherwise significant enough to be considered  
19 disruptive due to length or severity. Therefore, for example, a short-term change in breathing rates  
20 or a somewhat shortened or lengthened dive sequence that are within the animal’s normal range  
21 and that do not have any biological significance (i.e., do not disrupt the animal’s overall behavioral  
22 pattern of breathing under the circumstances), do not rise to a level requiring a small take  
23 authorization.” (NMFS 2001:9293).

24 Based on this guidance from NMFS, and on NRC (2005), simple exposure to sound, or brief reactions  
25 that do not disrupt behavioral patterns in a potentially significant manner, do not constitute harassment or  
26 “taking”. In this analysis, we interpret “potentially significant” to mean in a manner that might have  
27 deleterious effects on the well-being of individual marine mammals or their populations.

28 Even with this guidance, there are difficulties in defining what marine mammals should be counted as  
29 “taken by harassment”. Available detailed data on reactions of marine mammals to airgun sounds (and  
30 other anthropogenic sounds) are limited to relatively few species and situations (see Richardson et al.  
31 1995; Gordon et al. 2004; Nowacek et al. 2007; Southall et al. 2007). Behavioral reactions of marine  
32 mammals to sound are difficult to predict in the absence of site- and context-specific data. Reactions to  
33 sound, if any, depend on species, state of maturity, experience, current activity, reproductive state, time of  
34 day, and many other factors (Richardson et al. 1995; Wartzok et al. 2004; Southall et al. 2007; Weilgart  
35 2007). If a marine mammal reacts to an underwater sound by changing its behavior or moving a small  
36 distance, the impacts of the change are unlikely to be significant to the individual, let alone the stock or  
37 population. However, if a sound source displaces marine mammals from an important feeding or breeding  
38 area for a prolonged period, impacts on individuals and populations could be significant. (e.g., Lusseau  
39 and Bejder 2007; Weilgart 2007). Also, various authors have noted that some marine mammals that show  
40 no obvious avoidance or behavioral changes may still be adversely affected by noise (Brodie 1981;  
41 Richardson et al. 1995:317ff; Romano et al. 2004; Weilgart 2007; Wright et al. 2009). For example, some  
42 research suggests that animals in poor condition or in an already stressed state may not react as strongly to  
43 human disturbance as would more robust animals (e.g., Beale and Monaghan 2004).

1 Studies of the effects of seismic surveys have focused almost exclusively on the effects on individual  
2 species or related groups of species, with little scientific or regulatory attention being given to broader  
3 community-level issues. Parente et al. (2007) suggested that the diversity of cetaceans near the Brazil  
4 coast was reduced during years with seismic surveys. However, a preliminary account of a more recent  
5 analysis suggests that the trend did not persist when additional years were considered (Britto and Silva  
6 Barreto 2009).

7 Given the many uncertainties in predicting the quantity and types of impacts of sound on marine  
8 mammals, it is common practice to estimate how many mammals would be present within a particular  
9 distance of human activities and/or exposed to a particular level of anthropogenic sound. In most cases,  
10 this approach likely overestimates the numbers of marine mammals that would be affected in some  
11 biologically important manner. One of the reasons for this is that the selected distances/isopleths are  
12 based on limited studies indicating that some animals exhibited short-term reactions at this distance or  
13 sound level, whereas the calculation assumes that all animals exposed to this level would react in a  
14 biologically significant manner.

15 The definitions of “taking” in the MMPA, and its applicability to various activities, were slightly altered  
16 in November 2003 for military and federal scientific research activities. Also, NMFS is proposing to  
17 replace current Level A and B harassment criteria with guidelines based on exposure characteristics that  
18 are specific to particular groups of mammal species and to particular sound types (NMFS 2005).  
19 Recently, a committee of specialists on noise impact issues has proposed new science-based impact  
20 criteria (Southall et al. 2007). Thus, for projects subject to U.S. jurisdiction, changes in procedures may  
21 be required in the near future.

22 The sound criteria used to estimate how many marine mammals might be disturbed to some biologically  
23 significant degree by seismic survey activities are primarily based on behavioral observations of a few  
24 species. Detailed studies have been done on humpback, gray, bowhead, and sperm whales, and on ringed  
25 seals. Less detailed data are available for some other species of baleen whales and small toothed whales,  
26 but for many species there are no data on responses to marine seismic surveys.

### 27 Baleen Whales

28 Baleen whales generally tend to avoid operating airguns, but avoidance radii are quite variable among  
29 species, locations, whale activities, oceanographic conditions affecting sound propagation, etc. (reviewed  
30 in Richardson et al. 1995 and Gordon et al. 2004). Whales are often reported to show no overt reactions to  
31 pulses from large arrays of airguns at distances beyond a few kilometers, even though the airgun pulses  
32 remain well above ambient noise levels out to much longer distances. However, baleen whales exposed to  
33 strong sound pulses from airguns often react by deviating from their normal migration route and/or  
34 interrupting their feeding and moving away. Some of the major studies and reviews on this topic are  
35 Malme et al. (1984, 1985, 1988); Richardson et al. (1986, 1995, 1999); Ljungblad et al. (1988);  
36 Richardson and Malme (1993); McCauley et al. (1998, 2000a, b); Miller et al. (1999, 2005); Gordon et al.  
37 (2004); Moulton and Miller (2005); Stone and Tasker (2006); Johnson et al. (2007); Nowacek et al.  
38 (2007) and Weir (2008a). Although baleen whales often show only slight overt responses to operating  
39 airgun arrays (Stone and Tasker 2006; Weir 2008a), strong avoidance reactions by several species of  
40 mysticetes have been observed at ranges up to 6–8 km and occasionally as far as 20–30 km from the  
41 source vessel when large arrays of airguns were used. Experiments with a single airgun showed that  
42 bowhead, humpback and gray whales all showed localized avoidance to a single airgun of 20–100 in<sup>3</sup>  
43 (Malme et al. 1984, 1985, 1986, 1988; Richardson et al. 1986; McCauley et al. 1998, 2000a, b).

1 Studies of gray, bowhead, and humpback whales have shown that seismic pulses with received levels of  
2 160–170 dB re 1  $\mu\text{Pa}_{\text{rms}}$  seem to cause obvious avoidance behavior in a substantial portion of the animals  
3 exposed (Richardson et al. 1995). In many areas, seismic pulses from large arrays of airguns diminish to  
4 those levels at distances ranging from 4–15 km from the source. More recent studies have shown that  
5 some species of baleen whales (bowheads and humpbacks in particular) at times show strong avoidance at  
6 received levels lower than 160–170 dB re 1  $\mu\text{Pa}_{\text{rms}}$ . The largest avoidance radii involved migrating  
7 bowhead whales, which avoided an operating seismic vessel by 20–30 km (Miller et al. 1999; Richardson  
8 et al. 1999). In the cases of migrating bowhead (and gray) whales, the observed changes in behavior  
9 appeared to be of little or no biological consequence to the animals—they simply avoided the sound  
10 source by displacing their migration route to varying degrees, but within the natural boundaries of the  
11 migration corridors (Malme et al. 1984; Malme and Miles 1985; Richardson et al. 1995). Feeding  
12 bowhead whales, in contrast to migrating whales, show much smaller avoidance distances (Miller et al.  
13 2005; Harris et al. 2007), presumably because moving away from a food concentration has greater cost to  
14 the whales than does a course deviation during migration.

15 The following subsections provide more details on the documented responses of particular species and  
16 groups of baleen whales to marine seismic operations.

17 *Humpback Whales.*—Responses of humpback whales to seismic surveys have been studied during  
18 migration as well as on the summer feeding grounds and on Angolan winter breeding grounds; there has  
19 also been discussion of effects on the Brazilian wintering grounds. McCauley et al. (1998, 2000a) studied  
20 the responses of migrating humpback whales off Western Australia to a full-scale seismic survey with a  
21 16-airgun 2678-in<sup>3</sup> array, and to a single 20 in<sup>3</sup> airgun with (horizontal) source level 227 dB re 1  
22  $\mu\text{Pa}\cdot\text{m}_{\text{p-p}}$ . They found that the overall distribution of humpbacks migrating through their study area was  
23 unaffected by the full-scale seismic program, although localized displacement varied with pod  
24 composition, behavior, and received sound levels. Observations were made from the seismic vessel, from  
25 which the maximum viewing distance was listed as 14 km. Avoidance reactions (course and speed  
26 changes) began at 4–5 km for traveling pods, with the CPA being 3–4 km at an estimated received level  
27 of 157–164 dB re 1  $\mu\text{Pa}_{\text{rms}}$  (McCauley et al. 1998, 2000a). A greater stand-off range of 7–12 km was  
28 observed for more sensitive resting pods (cow-calf pairs; McCauley et al. 1998, 2000a). The mean  
29 received level for initial avoidance of an approaching airgun was 140 dB re 1  $\mu\text{Pa}_{\text{rms}}$  for humpback pods  
30 containing females, and at the mean CPA distance the received level was 143 dB re 1  $\mu\text{Pa}_{\text{rms}}$ . One startle  
31 response was reported at 112 dB re 1  $\mu\text{Pa}_{\text{rms}}$ . The initial avoidance response generally occurred at  
32 distances of 5–8 km from the airgun array and 2 km from the single airgun. However, some individual  
33 humpback whales, especially males, approached within distances of 100–400 m, where the maximum  
34 received level was 179 dB re 1  $\mu\text{Pa}_{\text{rms}}$ . The McCauley et al. (1998, 2000a, b) studies show evidence of  
35 greater avoidance of seismic airgun sounds by pods with females than by other pods during humpback  
36 migration off Western Australia.

37 Humpback whales on their summer feeding grounds in southeast Alaska did not exhibit persistent  
38 avoidance when exposed to seismic pulses from a 1.64-L (100 in<sup>3</sup>) airgun (Malme et al. 1985). Some  
39 humpbacks seemed “startled” at received levels of 150–169 dB re 1  $\mu\text{Pa}$ . Malme et al. (1985) concluded  
40 that there was no clear evidence of avoidance, despite the possibility of subtle effects, at received levels  
41 up to 172 re 1  $\mu\text{Pa}$  on an approximate rms basis.

42 Among wintering humpback whales off Angola ( $n = 52$  useable groups), there were no significant  
43 differences in encounter rates (sightings/hr) when a 24-airgun array (3,147 in<sup>3</sup> or 5,085 in<sup>3</sup>) was operating

1 vs. silent (Weir 2008a). There was also no significant difference in the mean CPA of the humpback  
2 sightings when airguns were on vs. off (3050 m vs. 2700 m, respectively).

3 It has been suggested that South Atlantic humpback whales wintering off Brazil may be displaced or even  
4 strand upon exposure to seismic surveys (Engel et al. 2004). The evidence for this was circumstantial and  
5 subject to alternative explanations (IAGC 2004). Also, the evidence was not consistent with subsequent  
6 results from the same area of Brazil (Parente et al. 2006), or with direct studies of humpbacks exposed to  
7 seismic surveys in other areas and seasons (see above). After allowance for data from subsequent years,  
8 there was “no observable direct correlation” between strandings and seismic surveys (IWC 2007:236).

9 *Bowhead Whales.*—Responsiveness of bowhead whales to seismic surveys can be quite variable  
10 depending on their activity (feeding vs. migrating). Bowhead whales on their summer feeding grounds in  
11 the Canadian Beaufort Sea showed no obvious reactions to pulses from seismic vessels at distances of 6–  
12 99 km and received sound levels of 107–158 dB on an approximate rms basis (Richardson et al. 1986);  
13 their general activities were indistinguishable from those of a control group. However, subtle but  
14 statistically significant changes in surfacing–respiration–dive cycles were evident upon statistical  
15 analysis. Bowheads usually did show strong avoidance responses when seismic vessels approached within  
16 a few kilometers (~3–7 km) and when received levels of airgun sounds were 152–178 dB (Richardson et  
17 al. 1986, 1995; Ljungblad et al. 1988; Miller et al. 2005). They also moved away when a single airgun  
18 fired nearby (Richardson et al. 1986; Ljungblad et al. 1988). In one case, bowheads engaged in near-  
19 bottom feeding began to turn away from a 30-airgun array with a source level of 248 dB re 1  $\mu\text{Pa}\cdot\text{m}$  at a  
20 distance of 7.5 km, and swam away when it came within ~2 km; some whales continued feeding until the  
21 vessel was 3 km away (Richardson et al. 1986). This work and subsequent summer studies in the same  
22 region by Miller et al. (2005) and Harris et al. (2007) showed that many feeding bowhead whales tend to  
23 tolerate higher sound levels than migrating bowhead whales before showing an overt change in behavior.  
24 On the summer feeding grounds, bowhead whales are often seen from the operating seismic ship, though  
25 average sighting distances tend to be larger when the airguns are operating. Similarly, preliminary  
26 analyses of recent data from the Alaskan Beaufort Sea indicate that bowheads feeding there during late  
27 summer and autumn also did not display large-scale distributional changes in relation to seismic  
28 operations (Christie et al. 2009; Koski et al. 2009). However, some individual bowheads apparently begin  
29 to react at distances a few kilometers away, beyond the distance at which observers on the ship can sight  
30 bowheads (Richardson et al. 1986; Citta et al. 2007). The feeding whales may be affected by the sounds,  
31 but the need to feed may reduce the tendency to move away until the airguns are within a few kilometers.

32 Migrating bowhead whales in the Alaskan Beaufort Sea seem more responsive to noise pulses from a  
33 distant seismic vessel than are summering bowheads. Bowhead whales migrating west across the Alaskan  
34 Beaufort Sea in autumn are unusually responsive, with substantial avoidance occurring out to distances of  
35 20–30 km from a medium-sized airgun source at received sound levels of around 120–130 dB re 1  $\mu\text{Pa}_{\text{rms}}$   
36 (Miller et al. 1999; Richardson et al. 1999; see also Manly et al. 2007). Those results came from 1996–98,  
37 when a partially-controlled study of the effect of Ocean Bottom Cable (OBC) seismic surveys on  
38 westward-migrating bowheads was conducted in late summer and autumn in the Alaskan Beaufort Sea.  
39 Aerial surveys showed that some westward-migrating whales avoided an active seismic survey boat by  
40 20–30 km, and that few bowheads approached within 20 km. Received sound levels at those distances  
41 were only 116–135 dB re 1  $\mu\text{Pa}_{\text{rms}}$ . At times when the airguns were not active, many bowheads moved  
42 into the area close to the inactive seismic vessel. Avoidance of the area of seismic operations did not  
43 persist beyond 12–24 h after seismic shooting stopped. Preliminary analysis of recent data on traveling  
44 bowheads in the Alaskan Beaufort Sea also showed a stronger tendency to avoid operating airguns than  
45 was evident for feeding bowheads (Christie et al. 2009; Koski et al. 2009).

1 Bowhead whale calls detected in the presence and absence of airgun sounds have been studied  
2 extensively in the Beaufort Sea. Early work on the summering grounds in the Canadian Beaufort Sea  
3 showed that bowheads continue to produce calls of the usual types when exposed to airgun sounds,  
4 although numbers of calls detected may be somewhat lower in the presence of airgun pulses (Richardson  
5 et al. 1986). Studies during autumn in the Alaskan Beaufort Sea, one in 1996–1998 and another in 2007–  
6 2008, have shown that numbers of calls detected are significantly lower in the presence than in the  
7 absence of airgun pulses (Greene et al. 1999a, b; Blackwell et al. 2009a, b; Koski et al. 2009; see also  
8 Nations et al. 2009). This decrease could have resulted from movement of the whales away from the area  
9 of the seismic survey or a reduction in calling behavior, or a combination of the two. However, concurrent  
10 aerial surveys showed that there was strong avoidance of the operating airguns during the 1996–98 study,  
11 when most of the whales appeared to be migrating (Miller et al. 1999; Richardson et al. 1999). In contrast,  
12 aerial surveys during the 2007–08 study showed less consistent avoidance by the bowheads, many of  
13 which appeared to be feeding (Christie et al. 2009; Koski et al. 2009). The reduction in call detection rates  
14 during periods of airgun operation may have been more dependent on actual avoidance during the 1996–  
15 98 study and more dependent on reduced calling behavior during the 2007–08 study, but further analysis  
16 of the recent data is ongoing.

17 There are no data on reactions of bowhead whales to seismic surveys in winter or spring.

18 *Gray Whales.*—Malme et al. (1986, 1988) studied the responses of feeding eastern gray whales to pulses  
19 from a single 100-in<sup>3</sup> airgun off St. Lawrence Island in the northern Bering Sea. They estimated, based on  
20 small sample sizes, that 50% of feeding gray whales stopped feeding at an average received pressure level  
21 of 173 dB re 1  $\mu$ Pa on an (approximate) rms basis, and that 10% of feeding whales interrupted feeding at  
22 received levels of 163 dB re 1  $\mu$ Pa<sub>rms</sub>. Malme et al. (1986) estimated that an average pressure level of 173  
23 dB occurred at a range of 2.6–2.8 km from an airgun array with a source level of 250 dB re 1  $\mu$ Pa<sub>0-p</sub> in the  
24 northern Bering Sea. These findings were generally consistent with the results of studies conducted on  
25 larger numbers of gray whales migrating off California (Malme et al. 1984; Malme and Miles 1985) and  
26 western Pacific gray whales feeding off Sakhalin, Russia (Würsig et al. 1999; Gailey et al. 2007; Johnson  
27 et al. 2007; Yazvenko et al. 2007a, b), along with a few data on gray whales off British Columbia (Bain  
28 and Williams 2006).

29 Malme and Miles (1985) concluded that, during migration off California, gray whales showed changes in  
30 swimming pattern with received levels of ~160 dB re 1  $\mu$ Pa and higher, on an approximate rms basis. The  
31 50% probability of avoidance was estimated to occur at a CPA distance of 2.5 km from a 4000-in<sup>3</sup> airgun  
32 array operating off central California. This would occur at an average received sound level of ~170 dB re  
33 1  $\mu$ Pa<sub>rms</sub>. Some slight behavioral changes were noted when approaching gray whales reached the  
34 distances where received sound levels were 140 to 160 dB re 1  $\mu$ Pa<sub>rms</sub>, but these whales generally  
35 continued to approach (at a slight angle) until they passed the sound source at distances where received  
36 levels averaged ~170 dB re 1  $\mu$ Pa<sub>rms</sub> (Malme et al. 1984; Malme and Miles 1985).

37 There was no indication that western gray whales exposed to seismic noise were displaced from their  
38 overall feeding grounds near Sakhalin Island during seismic programs in 1997 (Würsig et al. 1999) and in  
39 2001 (Johnson et al. 2007; Meier et al. 2007; Yazvenko et al. 2007a). However, there were indications of  
40 subtle behavioral effects among whales that remained in the areas exposed to airgun sounds (Würsig et al.  
41 1999; Gailey et al. 2007; Weller et al. 2006a). Also, there was evidence of localized redistribution of  
42 some individuals within the nearshore feeding ground so as to avoid close approaches by the seismic  
43 vessel (Weller et al. 2002, 2006b; Yazvenko et al. 2007a). Despite the evidence of subtle changes in some  
44 quantitative measures of behavior and local redistribution of some individuals, there was no apparent

1 change in the frequency of feeding, as evident from mud plumes visible at the surface (Yazvenko et al.  
2 2007b). It should be noted that the 2001 seismic program involved an unusually comprehensive  
3 combination of real-time monitoring and mitigation measures designed to avoid exposing western gray  
4 whales to received levels of sound above about 163 dB re 1  $\mu\text{Pa}_{\text{rms}}$  (Johnson et al. 2007). The lack of  
5 strong avoidance or other strong responses was presumably in part a result of the mitigation measures.  
6 Effects probably would have been more significant without such intensive mitigation efforts.

7 Gray whales in British Columbia exposed to seismic survey sound levels up to  $\sim 170$  dB re 1  $\mu\text{Pa}$  did not  
8 appear to be strongly disturbed. The few whales that were observed moved away from the airguns but  
9 toward deeper water where sound levels were said to be higher due to propagation effects (Bain and  
10 Williams 2006).

11 *Rorquals*.—Blue, sei, fin, and minke whales (all of which are members of the genus *Balaenoptera*) often  
12 have been seen in areas ensonified by airgun pulses (Stone 2003; MacLean and Haley 2004; Stone and  
13 Tasker 2006), and calls from blue and fin whales have been localized in areas with airgun operations  
14 (e.g., McDonald et al. 1995; Dunn and Hernandez 2009). Sightings by observers on seismic vessels  
15 during 110 large-source seismic surveys off the U.K. from 1997 to 2000 suggest that, during times of  
16 good sightability, sighting rates for mysticetes (mainly fin and sei whales) were similar when large arrays  
17 of airguns were shooting vs. silent (Stone 2003; Stone and Tasker 2006). However, these whales tended  
18 to exhibit localized avoidance, remaining significantly further (on average) from the airgun array during  
19 seismic operations compared with non-seismic periods ( $P = 0.0057$ ; Stone and Tasker 2006). The average  
20 CPA distances for baleen whales sighted when large airgun arrays were operating vs. silent were about  
21 1.6 vs. 1.0 km. Baleen whales, as a group, were more often oriented away from the vessel while a large  
22 airgun array was shooting compared with periods of no shooting ( $P < 0.05$ ; Stone and Tasker 2006). In  
23 addition, fin/sei whales were less likely to remain submerged during periods of seismic shooting (Stone  
24 2003).

25 In a study off Nova Scotia, Moulton and Miller (2005) found little difference in sighting rates (after  
26 accounting for water depth) and initial average sighting distances of balaenopterid whales when airguns  
27 were operating (mean = 1324 m) vs. silent (mean = 1303 m). However, there were indications that these  
28 whales were more likely to be moving away when seen during airgun operations. Baleen whales at the  
29 average sighting distance during airgun operations would have been exposed to sound levels (via direct  
30 path) of about 169 dB re 1  $\mu\text{Pa}_{\text{rms}}$  (Moulton and Miller 2005). Similarly, ship-based monitoring studies of  
31 blue, fin, sei and minke whales offshore of Newfoundland (Orphan Basin and Laurentian Sub-basin)  
32 found no more than small differences in sighting rates and swim directions during seismic vs. non-seismic  
33 periods (Moulton et al. 2005, 2006a, b). Analyses of CPA data yielded variable results.<sup>3</sup> The authors of  
34 the Newfoundland reports concluded that, based on observations from the seismic vessel, some mysti-  
35 cetes exhibited localized avoidance of seismic operations (Moulton et al. 2005, 2006a).

36 Minke whales have occasionally been observed to approach active airgun arrays where received sound  
37 levels were estimated to be near 170–180 dB re 1  $\mu\text{Pa}$  (McLean and Haley 2004).

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<sup>3</sup> The CPA of baleen whales sighted from the seismic vessels was, on average, significantly closer during non-seismic periods vs. seismic periods in 2004 in the Orphan Basin (means 1526 m vs. 2316 m, respectively; Moulton et al. 2005). In contrast, mean distances without vs. with seismic did not differ significantly in 2005 in either the Orphan Basin (means 973 m vs. 832 m, respectively; Moulton et al. 2006a) or in the Laurentian Sub-basin (means 1928 m vs. 1650 m, respectively; Moulton et al. 2006b). In both 2005 studies, mean distances were greater (though not significantly so) *without* seismic.

1 *Discussion and Conclusions.*—Baleen whales generally tend to avoid operating airguns, but avoidance  
2 radii are quite variable. Whales are often reported to show no overt reactions to airgun pulses at distances  
3 beyond a few kilometers, even though the airgun pulses remain well above ambient noise levels out to  
4 much longer distances. However, studies done since the late 1990s of migrating humpback and migrating  
5 bowhead whales show reactions, including avoidance, that sometimes extend to greater distances than  
6 documented earlier. Avoidance distances often exceed the distances at which boat-based observers can  
7 see whales, so observations from the source vessel can be biased. Observations over broader areas may be  
8 needed to determine the range of potential effects of some large-source seismic surveys where effects on  
9 cetaceans may extend to considerable distances (Richardson et al. 1999; Bain and Williams 2006; Moore  
10 and Angliss 2006). Longer-range observations, when required, can sometimes be obtained via systematic  
11 aerial surveys or aircraft-based observations of behavior (e.g., Richardson et al. 1986, 1999; Miller et al.  
12 1999, 2005; Yazvenko et al. 2007a, b) or by use of observers on one or more support vessels operating in  
13 coordination with the seismic vessel (e.g., Smultea et al. 2004; Johnson et al. 2007). However, the  
14 presence of other vessels near the source vessel can, at least at times, reduce sightability of cetaceans  
15 from the source vessel (Beland et al. 2009), thus complicating interpretation of sighting data.

16 Some baleen whales show considerable tolerance of seismic pulses. However, when the pulses are strong  
17 enough, avoidance or other behavioral changes become evident. Because the responses become less  
18 obvious with diminishing received sound level, it has been difficult to determine the maximum distance  
19 (or minimum received sound level) at which reactions to seismic become evident and, hence, how many  
20 whales are affected.

21 Studies of gray, bowhead, and humpback whales have determined that received levels of pulses in the 160–  
22 170 dB re 1  $\mu\text{Pa}_{\text{rms}}$  range seem to cause obvious avoidance behavior in a substantial fraction of the animals  
23 exposed. In many areas, seismic pulses diminish to these levels at distances ranging from 4 to 15 km from  
24 the source. A substantial proportion of the baleen whales within such distances may show avoidance or  
25 other strong disturbance reactions to the operating airgun array. However, in other situations, various  
26 mysticetes tolerate exposure to full-scale airgun arrays operating at even closer distances, with only  
27 localized avoidance and minor changes in activities. At the other extreme, in migrating bowhead whales,  
28 avoidance often extends to considerably larger distances (20–30 km) and lower received sound levels (120–  
29 130 dB re 1  $\mu\text{Pa}_{\text{rms}}$ ). Also, even in cases where there is no conspicuous avoidance or change in activity upon  
30 exposure to sound pulses from distant seismic operations, there are sometimes subtle changes in behavior  
31 (e.g., surfacing–respiration–dive cycles) that are only evident through detailed statistical analysis (e.g.,  
32 Richardson et al. 1986; Gailey et al. 2007).

33 Mitigation measures for seismic surveys, especially nighttime seismic surveys, typically assume that  
34 many marine mammals (at least baleen whales) tend to avoid approaching airguns, or the seismic vessel  
35 itself, before being exposed to levels high enough for there to be any possibility of injury. This assumes  
36 that the ramp-up (soft-start) procedure is used when commencing airgun operations, to give whales near  
37 the vessel the opportunity to move away before they are exposed to sound levels that might be strong  
38 enough to elicit TTS. As noted above, single-airgun experiments with three species of baleen whales  
39 show that those species typically do tend to move away when a single airgun starts firing nearby, which  
40 simulates the onset of a ramp up. The three species that showed avoidance when exposed to the onset of  
41 pulses from a single airgun were gray whales (Malme et al. 1984, 1986, 1988); bowhead whales  
42 (Richardson et al. 1986; Ljungblad et al. 1988); and humpback whales (Malme et al. 1985; McCauley et  
43 al. 1998, 2000a, b). Since startup of a single airgun is equivalent to the start of a ramp-up (=soft start), this  
44 strongly suggests that many baleen whales will begin to move away during the initial stages of a ramp-up.

1 Data on short-term reactions by cetaceans to impulsive noises are not necessarily indicative of long-term or  
2 biologically significant effects. It is not known whether impulsive sounds affect reproductive rate or  
3 distribution and habitat use in subsequent days or years. However, gray whales have continued to migrate  
4 annually along the west coast of North America despite intermittent seismic exploration (and much ship  
5 traffic) in that area for decades (Appendix A in Malme et al. 1984; Richardson et al. 1995), and there has  
6 been a substantial increase in the population over recent decades (Angliss and Outlaw 2008). The western  
7 Pacific gray whale population did not seem affected by a seismic survey in its feeding ground during a  
8 prior year (Johnson et al. 2007). Similarly, bowhead whales have continued to travel to the eastern Beaufort  
9 Sea each summer (Richardson et al. 1987), and their numbers have increased notably (Angliss and Outlaw  
10 2007). Bowhead also have been observed over periods of days or weeks in areas ensonified repeatedly by  
11 seismic pulses (Richardson et al. 1987; Harris et al. 2007). However, it is generally not known whether the  
12 same individual bowheads were involved in these repeated observations (within and between years) in  
13 strongly ensonified areas. In any event, in the absence of some unusual circumstances, the history of  
14 coexistence between seismic surveys and baleen whales suggests that brief exposures to sound pulses from  
15 any single seismic survey are unlikely to result in prolonged effects.

#### 16 Toothed Whales

17 Little systematic information is available about reactions of toothed whales to noise pulses. Few studies  
18 similar to the more extensive baleen whale/seismic pulse work summarized above have been reported for  
19 toothed whales. However, there are recent systematic data on sperm whales (e.g., Gordon et al. 2006;  
20 Madsen et al. 2006; Winsor and Mate 2006; Jochens et al. 2008; Miller et al. 2009). There is also an  
21 increasing amount of information about responses of various odontocetes to seismic surveys based on  
22 monitoring studies (e.g., Stone 2003; Smultea et al. 2004; Moulton and Miller 2005; Bain and Williams  
23 2006; Holst et al. 2006; Stone and Tasker 2006; Potter et al. 2007; Hauser et al. 2008; Holst and Smultea  
24 2008; Weir 2008a; Barkaszi et al. 2009; Richardson et al. 2009).

25 *Delphinids (Dolphins and similar) and Monodontids (Beluga).*—Seismic operators and marine mammal  
26 observers on seismic vessels regularly see dolphins and other small toothed whales near operating airgun  
27 arrays, but in general there seems to be a tendency for most delphinids to show some avoidance of  
28 operating seismic vessels (e.g., Goold 1996a, b, c; Calambokidis and Osmek 1998; Stone 2003; Moulton  
29 and Miller 2005; Holst et al. 2006; Stone and Tasker 2006; Weir 2008a; Richardson et al. 2009; see also  
30 Barkaszi et al. 2009). In most cases, the avoidance radii for delphinids appear to be small, on the order of  
31 1 km or less, and some individuals show no apparent avoidance. Studies that have reported cases of small  
32 toothed whales close to the operating airguns include Duncan (1985), Arnold (1996), Stone (2003), and  
33 Holst et al. (2006). When a 3,959 in<sup>3</sup>, 18-airgun array was firing off California, toothed whales behaved in  
34 a manner similar to that observed when the airguns were silent (Arnold 1996). Some dolphins seemed to  
35 be attracted to the seismic vessel and floats, and some rode the bow wave of the seismic vessel even when  
36 a large array of airguns was firing (e.g., Moulton and Miller 2005). Nonetheless, small toothed whales  
37 more often tend to head away, or to maintain a somewhat greater distance from the vessel, when a large  
38 array of airguns is operating than when it is silent (e.g., Stone and Tasker 2006; Weir 2008a).

39 Weir (2008b) noted that a group of short-finned pilot whales initially showed an avoidance response to  
40 ramp up of a large airgun array, but that this response was limited in time and space. Although the ramp-  
41 up procedure is a widely-used mitigation measure, it remains uncertain how effective it is at alerting  
42 marine mammals (especially odontocetes) and causing them to move away from seismic operations (Weir  
43 2008b).

1 Goold (1996a, b, c) studied the effects on common dolphins of 2D seismic surveys in the Irish Sea.  
2 Passive acoustic surveys were conducted from the “guard ship” that towed a hydrophone 180 m aft. The  
3 results indicated that there was a local displacement of dolphins around the seismic operation. However,  
4 observations indicated that the animals were tolerant of the sounds at distances outside a 1-km radius  
5 from the airguns (Goold 1996a). Initial reports of larger-scale displacement were later shown to represent  
6 a normal autumn migration of dolphins through the area, and were not attributable to seismic surveys  
7 (Goold 1996a, b, c).

8 The beluga appears to be a species that (at least at times) shows long-distance avoidance of seismic  
9 vessels. Aerial surveys conducted in the southeastern Beaufort Sea in summer found that sighting rates of  
10 belugas were significantly lower at distances 10–20 km compared with 20–30 km from an operating  
11 airgun array (Miller et al. 2005). The low number of beluga sightings by marine mammal observers on the  
12 vessel seemed to confirm there was a strong avoidance response to the 2,250 in<sup>3</sup> airgun array. More recent  
13 seismic monitoring studies in the same area have confirmed that the apparent displacement effect on  
14 belugas extended farther than has been shown for other small odontocetes exposed to airgun pulses (e.g.,  
15 Harris et al. 2007).

16 Observers stationed on seismic vessels operating off the United Kingdom from 1997 to 2000 have  
17 provided data on the occurrence and behavior of various toothed whales exposed to seismic pulses (Stone  
18 2003; Gordon et al. 2004; Stone and Tasker 2006). Dolphins of various species often showed more  
19 evidence of avoidance of operating airgun arrays than has been reported previously for small odontocetes.  
20 Sighting rates of white-sided dolphins, white-beaked dolphins, *Lagenorhynchus* spp., and all small  
21 odontocetes combined were significantly lower during periods when large-volume<sup>4</sup> airgun arrays were  
22 shooting. Except for the pilot whale and bottlenose dolphin, CPA distances for all of the small odontocete  
23 species tested, including killer whales, were significantly farther from large airgun arrays during periods  
24 of shooting compared with periods of no shooting. Pilot whales were less responsive than other small  
25 odontocetes in the presence of seismic surveys (Stone and Tasker 2006). For small odontocetes as a  
26 group, and most individual species, orientations differed between times when large airgun arrays were  
27 operating vs. silent, with significantly fewer animals traveling towards and/or more traveling away from  
28 the vessel during shooting. Observers’ records suggested that fewer cetaceans were feeding and fewer  
29 were interacting with the survey vessel (e.g., bow-riding) during periods with airguns operating, and small  
30 odontocetes tended to swim faster during periods of shooting. For most types of small odontocetes  
31 sighted by observers on seismic vessels, the median CPA distance was 5 km larger during airgun  
32 operations (Stone and Tasker 2006). Killer whales appeared to be more tolerant of seismic shooting in  
33 deeper waters.

34 Data collected during seismic operations in the Gulf of Mexico and off Central America show similar  
35 patterns. A summary of vessel-based monitoring data from the Gulf of Mexico during 2003–2008 showed  
36 that delphinids were generally seen farther from the vessel during seismic than during nonseismic periods  
37 (based on Barkaszi et al. 2009, excluding sperm whales). Similarly, during two NSF-funded L-DEO  
38 seismic surveys that used a large 20 airgun array (~7,000 in<sup>3</sup>), sighting rates of delphinids were lower and  
39 initial sighting distances were farther away from the vessel during seismic than non-seismic periods  
40 (Smultea et al. 2004; Holst et al. 2005a, 2006; Richardson et al. 2009). Monitoring results during a  
41 seismic survey in the Southeast Caribbean showed that the mean CPA of delphinids was 991 m during  
42 seismic operations vs. 172 m when the airguns were not operational (Smultea et al. 2004). Surprisingly,

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<sup>4</sup> Large volume means at least 1,300 in<sup>3</sup>, with most (79%) at least 3,000 in<sup>3</sup>.

1 nearly all acoustic detections via a towed PAM array, including both delphinids and sperm whales, were  
2 made when the airguns were operating (Smultea et al. 2004). Although the number of sightings during  
3 monitoring of a seismic survey off the Yucatán Peninsula, Mexico, was small ( $n=19$ ), the results showed  
4 that the mean CPA distance of delphinids there was 472 m during seismic operations vs. 178 m when the  
5 airguns were silent (Holst et al. 2005a). The acoustic detection rates were nearly 5 times higher during  
6 non-seismic compared with seismic operations (Holst et al. 2005a).

7 For two additional NSF-funded L-DEO seismic surveys in the Eastern Tropical Pacific, both using a large  
8 36-airgun array ( $\sim 6,600 \text{ in}^3$ ), the results are less easily interpreted (Richardson et al. 2009). During both  
9 surveys, the delphinid detection rate was lower during seismic than during non-seismic periods, as found  
10 in various other projects, but the mean CPA distance of delphinids was closer (not farther) during seismic  
11 periods (Hauser et al. 2008; Holst and Smultea 2008).

12 During two seismic surveys off Newfoundland and Labrador in 2004–05, dolphin sighting rates were  
13 lower during seismic periods than during non-seismic periods after taking temporal factors into account,  
14 although the difference was statistically significant only in 2004 (Moulton et al. 2005, 2006a). In 2005,  
15 the mean CPA distance of dolphins was significantly farther during seismic periods (807 m vs. 652 m); in  
16 2004, the corresponding difference was not significant.

17 Among Atlantic spotted dolphins off Angola ( $n=16$  useable groups), marked short-term and localized  
18 displacement was found in response to seismic operations conducted with a 24-airgun array ( $3,147 \text{ in}^3$  or  
19  $5085 \text{ in}^3$ ) (Weir 2008a). Sample sizes were low, but CPA distances of dolphin groups were significantly  
20 larger when airguns were on (mean 1,080 m) vs. off (mean 209 m). No Atlantic spotted dolphins were  
21 seen within 500 m of the airguns when they were operating, whereas all sightings when airguns were  
22 silent occurred within 500 m, including the only recorded “positive approach” behaviors.

23 Reactions of toothed whales to a single airgun or other small airgun source are not well documented, but  
24 tend to be less substantial than reactions to large airgun arrays (e.g., Stone 2003; Stone and Tasker 2006).  
25 During 91 site surveys off the U.K. in 1997–2000, sighting rates of all small odontocetes combined were  
26 significantly lower during periods the low-volume<sup>5</sup> airgun sources were operating, and effects on orienta-  
27 tion were evident for all species and groups tested (Stone and Tasker 2006). Results from four NSF-  
28 funded L-DEO seismic surveys using small arrays (up to 3 GI guns and  $315 \text{ in}^3$ ) were inconclusive.  
29 During surveys in the Eastern Tropical Pacific (Holst et al. 2005b) and in the Northwest Atlantic (Haley  
30 and Koski 2004), detection rates were slightly lower during seismic compared to non-seismic periods.  
31 However, mean CPAs were closer during seismic operations during one cruise (Holst et al. 2005b), and  
32 greater during the other cruise (Haley and Koski 2004). Interpretation of the data was confounded by the  
33 fact that survey effort and/or number of sightings during non-seismic periods during both surveys was  
34 small. Results from another two small-array surveys in southeast Alaska were even more variable  
35 (MacLean and Koski 2005; Smultea and Holst 2008).

36 Captive bottlenose dolphins and beluga whales exhibited changes in behavior when exposed to strong  
37 pulsed sounds similar in duration to those typically used in seismic surveys (Finneran et al. 2000, 2002,  
38 2005). Finneran et al. (2002) exposed a captive bottlenose dolphin and beluga to single impulses from a  
39 water gun ( $80 \text{ in}^3$ ). As compared with airgun pulses, water gun impulses were expected to contain propor-  
40 tionally more energy at higher frequencies because there is no significant gas-filled bubble, and thus little  
41 low-frequency bubble-pulse energy (Hutchinson and Detrick 1984). The captive animals sometimes

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<sup>5</sup> For low volume arrays, maximum volume was  $820 \text{ in}^3$ , with most (87%)  $\leq 180 \text{ in}^3$ .

1 vocalized after exposure and exhibited reluctance to station at the test site where subsequent exposure to  
2 impulses would be implemented (Finneran et al. 2002). Similar behaviors were exhibited by captive  
3 bottlenose dolphins and a beluga exposed to single underwater pulses designed to simulate those  
4 produced by distant underwater explosions (Finneran et al. 2000). It is uncertain what relevance these  
5 observed behaviors in captive, trained marine mammals exposed to single transient sounds may have to  
6 free-ranging animals exposed to multiple pulses. In any event, the animals tolerated rather high received  
7 levels of sound before exhibiting the aversive behaviors mentioned above.

8 Odontocete responses (or lack of responses) to noise pulses from underwater explosions (as opposed to  
9 airgun pulses) may be indicative of odontocete responses to very strong noise pulses. During the 1950s,  
10 small explosive charges were dropped into an Alaskan river in attempts to scare belugas away from  
11 salmon. Success was limited (Fish and Vania 1971; Frost et al. 1984). Small explosive charges were “not  
12 always effective” in moving bottlenose dolphins away from sites in the Gulf of Mexico where larger  
13 demolition blasts were about to occur (Klima et al. 1988). Odontocetes may be attracted to fish killed by  
14 explosions, and thus attracted rather than repelled by “scare” charges. Captive false killer whales showed  
15 no obvious reaction to single noise pulses from small (10 g) charges; the received level was ~185 dB re 1  
16  $\mu\text{Pa}$  (Akamatsu et al. 1993). Jefferson and Curry (1994) reviewed several additional studies that found  
17 limited or no effects of noise pulses from small explosive charges on killer whales and other odontocetes.  
18 Aside from the potential for causing auditory impairment (see below), the tolerance to these charges may  
19 indicate a lack of effect, or the failure to move away may simply indicate a stronger desire to feed,  
20 regardless of circumstances.

21 *Phocoenids (Porpoises)*.—Porpoises, like delphinids, show variable reactions to seismic operations, and  
22 reactions apparently depend on species. The limited available data suggest that harbor porpoises show  
23 stronger avoidance of seismic operations than Dall’s porpoises (Stone 2003; MacLean and Koski 2005;  
24 Bain and Williams 2006). In Washington State waters, the harbor porpoise—despite being considered a  
25 high-frequency specialist—appeared to be the species affected by the lowest received level of airgun  
26 sound ( $<145$  dB re 1  $\mu\text{Pa}_{\text{rms}}$  at a distance  $>70$  km; Bain and Williams 2006). Similarly, during seismic  
27 surveys with large airgun arrays off the U.K. in 1997–2000, there were significant differences in  
28 directions of travel by harbor porpoises during periods when the airguns were shooting vs. silent (Stone  
29 2003; Stone and Tasker 2006). A captive harbor porpoise exposed to single sound pulses from a small  
30 airgun showed aversive behavior upon receipt of a pulse with received level above 174 dB re 1  $\mu\text{Pa}_{\text{pk-pk}}$  or  
31 SEL  $>145$  dB re 1  $\mu\text{Pa}^2 \cdot \text{s}$  (Lucke et al. 2009). In contrast, Dall’s porpoises seem relatively tolerant of  
32 airgun operations (MacLean and Koski 2005; Bain and Williams 2006), although they too have been  
33 observed to avoid large arrays of operating airguns (Calambokidis and Osmek 1998; Bain and Williams  
34 2006). The apparent tendency for greater responsiveness in the harbor porpoise is consistent with their  
35 relative responsiveness to boat traffic and some other acoustic sources (Richardson et al. 1995; Southall et  
36 al. 2007).

37 *Beaked Whales*.—There are almost no specific data on the behavioral reactions of beaked whales to  
38 seismic surveys. Most beaked whales tend to avoid approaching vessels of other types (e.g., Würsig et al.  
39 1998). They may also dive for an extended period when approached by a vessel (e.g., Kasuya 1986),  
40 although it is uncertain how much longer such dives may be as compared to dives by undisturbed beaked  
41 whales, which also are often quite long (Baird et al. 2006; Tyack et al. 2006b). In any event, it is likely  
42 that most beaked whales would also show strong avoidance of an approaching seismic vessel, regardless  
43 of whether or not the airguns are operating. However, this has not been documented explicitly. Northern  
44 bottlenose whales sometimes are quite tolerant of slow-moving vessels not emitting airgun pulses (Reeves  
45 et al. 1993; Hooker et al. 2001). The few detections (acoustic or visual) of northern bottlenose whales

1 from seismic vessels during recent seismic surveys off Nova Scotia have been during times when the  
2 airguns were shut down; no detections were reported when the airguns were operating (Moulton and  
3 Miller 2005; Potter et al. 2007). However, other visual and acoustic studies indicated that some northern  
4 bottlenose whales remained in the general area and continued to produce high-frequency clicks when  
5 exposed to sound pulses from distant seismic surveys (Gosselin and Lawson 2004; Laurinolli and  
6 Cochrane 2005; Simard et al. 2005).

7 There are increasing indications that some beaked whales tend to strand when military exercises involving  
8 MF sonar operation are ongoing nearby (e.g., Simmonds and Lopez-Jurado 1991; Frantzis 1998; NOAA  
9 and U.S. Navy 2001; Jepson et al. 2003; Barlow and Gisiner 2006; see also the “Strandings and  
10 Mortality” subsection below). These strandings are apparently at least in part a disturbance response,  
11 although auditory or other injuries or other physiological effects may also be a factor. Whether beaked  
12 whales would ever react similarly to seismic surveys is unknown. Seismic survey sounds are quite  
13 different from those of the sonars in operation during the above-cited incidents. No conclusive link has  
14 been established between seismic surveys and beaked whale strandings. There was a stranding of two  
15 Cuvier’s beaked whales in the Gulf of California (Mexico) in September 2002 when the R/V *Ewing* was  
16 conducting a seismic survey in the general area (e.g., Malakoff 2002; Hildebrand 2005). However, NMFS  
17 did not establish a cause and effect relationship between this stranding and the seismic survey activities  
18 (Hogarth 2002). Cox et al. (2006) noted the “lack of knowledge regarding the temporal and spatial  
19 correlation between the [stranding] and the sound source”. Hildebrand (2005) illustrated the approximate  
20 temporal-spatial relationships between the stranding and the R/V *Ewing*’s tracks, but the time of the  
21 stranding was not known with sufficient precision for accurate determination of the CPA distance of the  
22 whales to the R/V *Ewing*. Another stranding of Cuvier’s beaked whales in the Galápagos occurred during  
23 a seismic survey in April 2000; however “There is no obvious mechanism that bridges the distance  
24 between this source and the stranding site” (Gentry 2002).

25 *Sperm Whales*.—All three species of sperm whales have been reported to show avoidance reactions to  
26 standard vessels not emitting airgun sounds (e.g., Richardson et al. 1995; Würsig et al. 1998; McAlpine  
27 2002; Baird 2005). However, most studies of the sperm whale (*Physeter macrocephalus*) exposed to  
28 airgun sounds indicate that this species shows considerable tolerance of airgun pulses. The whales usually  
29 do not show strong avoidance (i.e., they do not leave the area) and they continue to call.

30 There were some early and limited observations suggesting that sperm whales in the Southern Ocean  
31 ceased calling during some (but not all) times when exposed to weak noise pulses from extremely distant  
32 (>300 km) seismic exploration. However, other operations in the area could also have been a factor  
33 (Bowles et al. 1994). This “quieting” was suspected to represent a disturbance effect, in part because  
34 sperm whales exposed to pulsed man-made sounds at higher frequencies often cease calling (Watkins and  
35 Schevill 1975; Watkins et al. 1985). Also, there was an early preliminary account of possible long-range  
36 avoidance of seismic vessels by sperm whales in the Gulf of Mexico (Mate et al. 1994). However, this has  
37 not been substantiated by subsequent more detailed work in that area (Gordon et al. 2006; Winsor and  
38 Mate 2006; Jochens et al. 2008; Miller et al. 2009).

39 Recent and more extensive data from vessel-based monitoring programs in U.K. waters and off  
40 Newfoundland and Angola suggest that sperm whales in those areas show little evidence of avoidance or  
41 behavioral disruption in the presence of operating seismic vessels (Stone 2003; Stone and Tasker 2006;  
42 Moulton et al. 2005, 2006a; Weir 2008a). Among sperm whales off Angola ( $n = 96$  useable groups), there  
43 were no significant differences in encounter rates (sightings/hr) when a 24-airgun array (3,147 in<sup>3</sup> or  
44 5,085 in<sup>3</sup>) was operating vs. silent (Weir 2008a). There was also no significant difference in the closest

1 observed approach distances of the sperm whale sightings when airguns were on vs. off (means 3039 m  
2 vs. 2594 m, respectively). Encounter rate tended to increase over the 10-month duration of the seismic  
3 survey. These types of observations are difficult to interpret because the observers are stationed on or near  
4 the seismic vessel, and may underestimate reactions by some of the more responsive animals, which may  
5 be beyond visual range. However, these results do seem to show considerable tolerance of seismic sur-  
6 veys by at least some sperm whales. Also, a study off northern Norway indicated that sperm whales con-  
7 tinued to call when exposed to pulses from a distant seismic vessel. Received levels of the seismic pulses  
8 were up to 146 dB re 1  $\mu\text{Pa}_{\text{p-p}}$  (Madsen et al. 2002).

9 Similarly, a study conducted off Nova Scotia that analyzed recordings of sperm whale vocalizations at  
10 various distances from an active seismic program did not detect any obvious changes in the distribution or  
11 behavior of sperm whales (McCall Howard 1999).

12 Sightings of sperm whales by observers on seismic vessels operating in the Gulf of Mexico during 2003–  
13 2008 were at very similar average distances regardless of the airgun operating conditions (Barkaszi et al.  
14 2009). For example, the mean sighting distance was 1,839 m when the airgun array was in full operation  
15 ( $n=612$ ) vs. 1,960 m when all airguns were off ( $n=66$ ).

16 A controlled study of the reactions of tagged sperm whales to seismic surveys was done recently in the  
17 Gulf of Mexico — the Sperm Whale Seismic Study or SWSS (Gordon et al. 2006; Madsen et al. 2006;  
18 Winsor and Mate 2006; Jochens et al. 2008; Miller et al. 2009). During SWSS, D-tags (Johnson and  
19 Tyack 2003) were used to record the movement and acoustic exposure of eight foraging sperm whales  
20 before, during, and after controlled exposures to sound from airgun arrays (Jochens et al. 2008; Miller et  
21 al. 2009). Whales were exposed to maximum received sound levels of 111–147 dB re 1  $\mu\text{Pa}_{\text{rms}}$  (131–162  
22 dB re 1  $\mu\text{Pa}_{\text{pk-pk}}$ ) at ranges of ~1.4–12.8 km from the sound source (Miller et al. 2009). Although the  
23 tagged whales showed no discernible horizontal avoidance, some whales showed changes in diving and  
24 foraging behavior during full-array exposure, possibly indicative of subtle negative effects on foraging  
25 (Jochens et al. 2008; Miller et al. 2009; Tyack 2009). Two indications of foraging that they studied were  
26 oscillations in pitch and occurrence of echolocation buzzes, both of which tend to occur when a sperm  
27 whale closes-in on prey. "Oscillations in pitch generated by swimming movements during foraging dives  
28 were on average 6% lower during exposure than during the immediately following post-exposure period,  
29 with all 7 foraging whales exhibiting less pitching ( $P = 0.014$ ). Buzz rates, a proxy for attempts to capture  
30 prey, were 19% lower during exposure..." (Miller et al. 2009). Although the latter difference was not  
31 statistically significant ( $P = 0.141$ ), the percentage difference in buzz rate during exposure vs.  
32 postexposure conditions appeared to be strongly correlated with airgun-whale distance (Miller et al.  
33 2009:Figure 5; Tyack 2009).

34 *Discussion and Conclusions.*—Dolphins and porpoises are often seen by observers on active seismic  
35 vessels, occasionally at close distances (e.g., bow riding). However, some studies near the U.K.,  
36 Newfoundland and Angola, in the Gulf of Mexico, and off Central America have shown localized avoid-  
37 ance. Also, belugas summering in the Canadian Beaufort Sea showed larger-scale avoidance, tending to  
38 avoid waters out to 10–20 km from operating seismic vessels. In contrast, recent studies show little  
39 evidence of conspicuous reactions by sperm whales to airgun pulses, contrary to earlier indications.

40 There are almost no specific data on responses of beaked whales to seismic surveys, but it is likely that  
41 most if not all species show strong avoidance. There is increasing evidence that some beaked whales may  
42 strand after exposure to strong noise from sonars. Whether they ever do so in response to seismic survey  
43 noise is unknown. Northern bottlenose whales seem to continue to call when exposed to pulses from  
44 distant seismic vessels.

1 Overall, odontocete reactions to large arrays of airguns are variable and, at least for delphinids and some  
2 porpoises, seem to be confined to a smaller radius than has been observed for some mysticetes. However,  
3 other data suggest that some odontocetes species, including belugas and harbor porpoises, may be more  
4 responsive than might be expected given their poor low-frequency hearing. Reactions at longer distances  
5 may be particularly likely when sound propagation conditions are conducive to transmission of the  
6 higher-frequency components of airgun sound to the animals' location (DeRuiter et al. 2006; Goold and  
7 Coates 2006; Tyack et al. 2006a; Potter et al. 2007).

8 For delphinids, and possibly the Dall's porpoise, the available data suggest that  $\geq 170$  dB re 1  $\mu\text{Pa}_{\text{rms}}$   
9 disturbance criterion (rather than  $\geq 160$  dB) would be appropriate. With a medium-to-large airgun array,  
10 received levels typically diminish to 170 dB within 1–4 km, whereas levels typically remain above 160  
11 dB out to 4–15 km (e.g., Tolstoy et al. 2009). Reaction distances for delphinids are more consistent with  
12 the typical 170 dB re 1  $\mu\text{Pa}_{\text{rms}}$  distances. The 160-dB (rms) criterion currently applied by NMFS was  
13 developed based primarily on data from gray and bowhead whales. Avoidance distances for delphinids  
14 and Dall's porpoises tend to be shorter than for those two mysticete species. For delphinids and Dall's  
15 porpoises, there is no indication of strong avoidance or other disruption of behavior at distances beyond  
16 those where received levels would be  $\sim 170$  dB re 1  $\mu\text{Pa}_{\text{rms}}$ .

#### 17 Pinnipeds

18 Few studies of the reactions of pinnipeds to noise from open-water seismic exploration have been  
19 published (for review of the early literature, see Richardson et al. 1995). However, pinnipeds have been  
20 observed during a number of seismic monitoring studies. Monitoring in the Beaufort Sea during 1996–  
21 2002 provided a substantial amount of information on avoidance responses (or lack thereof) and  
22 associated behavior. Additional monitoring of that type has been done in the Beaufort and Chukchi Seas  
23 in 2006-2009. Pinnipeds exposed to seismic surveys have also been observed during seismic surveys  
24 along the U.S. west coast. Some limited data are available on physiological responses of pinnipeds  
25 exposed to seismic sound, as studied with the aid of radio telemetry. Also, there are data on the reactions  
26 of pinnipeds to various other related types of impulsive sounds.

27 Early observations provided considerable evidence that pinnipeds are often quite tolerant of strong pulsed  
28 sounds. During seismic exploration off Nova Scotia, gray seals exposed to noise from airguns and linear  
29 explosive charges reportedly did not react strongly (J. Parsons *in* Greene et al. 1985). An airgun caused an  
30 initial startle reaction among South African fur seals but was ineffective in scaring them away from  
31 fishing gear (Anonymous 1975). Pinnipeds in both water and air sometimes tolerate strong noise pulses  
32 from non-explosive and explosive scaring devices, especially if attracted to the area for feeding or  
33 reproduction (Mate and Harvey 1987; Reeves et al. 1996). Thus, pinnipeds are expected to be rather  
34 tolerant of, or to habituate to, repeated underwater sounds from distant seismic sources, at least when the  
35 animals are strongly attracted to the area.

36 In the U.K., a radio-telemetry study demonstrated short-term changes in the behavior of harbor  
37 (=common) seals and gray seals exposed to airgun pulses (Thompson et al. 1998). Harbor seals were  
38 exposed to seismic pulses from a 90 in<sup>3</sup> array (3 × 30 in<sup>3</sup> airguns), and behavioral responses differed  
39 among individuals. One harbor seal avoided the array at distances up to 2.5 km from the source and only  
40 resumed foraging dives after seismic stopped. Another harbor seal exposed to the same small airgun array  
41 showed no detectable behavioral response, even when the array was within 500 m. Gray seals exposed to  
42 a single 10 in<sup>3</sup> airgun showed an avoidance reaction: they moved away from the source, increased swim  
43 speed and/or dive duration, and switched from foraging dives to predominantly transit dives. These  
44 effects appeared to be short-term as gray seals either remained in, or returned at least once to, the foraging

1 area where they had been exposed to seismic pulses. These results suggest that there are interspecific as  
2 well as individual differences in seal responses to seismic sounds.

3 Off California, visual observations from a seismic vessel showed that California sea lions “typically  
4 ignored the vessel and array. When [they] displayed behavior modifications, they often appeared to be  
5 reacting visually to the sight of the towed array. At times, California sea lions were attracted to the array,  
6 even when it was on. At other times, these animals would appear to be actively avoiding the vessel and  
7 array” (Arnold 1996). In Puget Sound, sighting distances for harbor seals and California sea lions tended  
8 to be larger when airguns were operating; both species tended to orient away whether or not the airguns  
9 were firing (Calambokidis and Osmeck 1998). Bain and Williams (2006) also stated that their small  
10 sample of harbor seals and sea lions tended to orient and/or move away upon exposure to sounds from a  
11 large airgun array.

12 Monitoring work in the Alaskan Beaufort Sea during 1996–2001 provided considerable information  
13 regarding the behavior of seals exposed to seismic pulses (Harris et al. 2001; Moulton and Lawson 2002).  
14 Those seismic projects usually involved arrays of 6–16 airguns with total volumes 560–1500 in<sup>3</sup>.  
15 Subsequent monitoring work in the Canadian Beaufort Sea in 2001–2002, with a somewhat larger airgun  
16 system (24 airguns, 2250 in<sup>3</sup>), provided similar results (Miller et al. 2005). The combined results suggest  
17 that some seals avoid the immediate area around seismic vessels. In most survey years, ringed seal  
18 sightings averaged somewhat farther away from the seismic vessel when the airguns were operating than  
19 when they were not (Moulton and Lawson 2002). Also, seal sighting rates at the water surface were lower  
20 during airgun array operations than during no-airgun periods in each survey year except 1997. However,  
21 the avoidance movements were relatively small, on the order of 100 m to (at most) a few hundreds of  
22 meters, and many seals remained within 100–200 m of the trackline as the operating airgun array passed  
23 by.

24 The operation of the airgun array had minor and variable effects on the behavior of seals visible at the  
25 surface within a few hundred meters of the airguns (Moulton and Lawson 2002). The behavioral data  
26 indicated that some seals were more likely to swim away from the source vessel during periods of airgun  
27 operations and more likely to swim towards or parallel to the vessel during non-seismic periods. No  
28 consistent relationship was observed between exposure to airgun noise and proportions of seals engaged  
29 in other recognizable behaviors, e.g., “looked” and “dove”. Such a relationship might have occurred if  
30 seals seek to reduce exposure to strong seismic pulses, given the reduced airgun noise levels close to the  
31 surface where “looking” occurs (Moulton and Lawson 2002).

32 Monitoring results from the Canadian Beaufort Sea during 2001–2002 were more variable (Miller et al.  
33 2005). During 2001, sighting rates of seals (mostly ringed seals) were similar during all seismic states,  
34 including periods without airgun operations. However, seals tended to be seen closer to the vessel during  
35 non-seismic than seismic periods. In contrast, during 2002, sighting rates of seals were higher during non-  
36 seismic periods than seismic operations, and seals were seen farther from the vessel during non-seismic  
37 compared to seismic activity (a marginally significant result). The combined data for both years showed  
38 that sighting rates were higher during non-seismic periods compared to seismic periods, and that sighting  
39 distances were similar during both seismic states. Miller et al. (2005) concluded that seals showed very  
40 limited avoidance to the operating airgun array.

41 Vessel-based monitoring also took place in the Alaskan Chukchi and Beaufort seas during 2006–2008  
42 (Reiser et al. 2009). Observers on the seismic vessels saw phocid seals less frequently while airguns were  
43 operating than when airguns were silent. Also, during airgun operations, those observers saw seals less  
44 frequently than did observers on nearby vessels without airguns. Finally, observers on the latter

1 “noairgun” vessels saw seals more often when the nearby source vessels’ airguns were operating than  
2 when they were silent. All of these observations are indicative of a tendency for phocid seals to exhibit  
3 localized avoidance of the seismic source vessel when airguns are firing (Reiser et al. 2009).

4 In summary, visual monitoring from seismic vessels has shown only slight (if any) avoidance of airguns  
5 by pinnipeds, and only slight (if any) changes in behavior. These studies show that many pinnipeds do not  
6 avoid the area within a few hundred meters of an operating airgun array. However, based on the studies  
7 with large sample size, or observations from a separate monitoring vessel, or radio telemetry, it is  
8 apparent that some phocid seals do show localized avoidance of operating airguns. The limited nature of  
9 this tendency for avoidance is a concern. It suggests that one cannot rely on pinnipeds to move away, or  
10 to move very far away, before received levels of sound from an approaching seismic survey vessel  
11 approach those that may cause hearing impairment (see below).

### 12 Sirenians and Sea Otter

13 We are not aware of any information on the reactions of sirenians to airgun sounds.

14 Behavior of sea otters along the California coast was monitored by Riedman (1983, 1984) while they  
15 were exposed to a single 100 in<sup>3</sup> airgun and a 4089 in<sup>3</sup> airgun array. No disturbance reactions were  
16 evident when the airgun array was as close as 0.9 km. Sea otters also did not respond noticeably to the  
17 single airgun. These results suggest that sea otters may be less responsive to marine seismic pulses than  
18 some other marine mammals, such as mysticetes and odontocetes (summarized above). Also, sea otters  
19 spend a great deal of time at the surface feeding and grooming (Riedman 1983, 1984). While at the  
20 surface, the potential noise exposure of sea otters would be much reduced by pressure-release and  
21 interference (Lloyd’s mirror) effects at the surface (Greene and Richardson 1988; Richardson et al. 1995).

### 22 **E.3.4 Hearing Impairment and Other Physical Effects**

23 Temporary or permanent hearing impairment is a possibility when marine mammals are exposed to very  
24 strong sounds. Temporary threshold shift (TTS) has been demonstrated and studied in certain captive  
25 odontocetes and pinnipeds exposed to strong sounds (reviewed in Southall et al. 2007). However, there  
26 has been no specific documentation of TTS let alone permanent hearing damage (i.e. PTS, in free-ranging  
27 marine mammals exposed to sequences of airgun pulses during realistic field conditions). Current NMFS  
28 policy regarding exposure of marine mammals to high-level sounds is that cetaceans and pinnipeds should  
29 not be exposed to impulsive sounds 180 and 190 dB re 1  $\mu\text{Pa}_{\text{rms}}$ , respectively (NMFS 2000). Those  
30 criteria have been used in establishing the safety (=shut-down) radii planned for numerous seismic  
31 surveys conducted under U.S. jurisdiction. However, those criteria were established before there was any  
32 information about the minimum received levels of sounds necessary to cause auditory impairment in  
33 marine mammals. As discussed below,

- 34 • the 180-dB criterion for cetaceans is probably quite precautionary (i.e., lower than necessary to  
35 avoid temporary auditory impairment let alone permanent auditory injury, at least for  
36 delphinids);
- 37 • TTS is not injury and does not constitute “Level A harassment” in MMPA terminology;
- 38 • the minimum sound level necessary to cause permanent hearing impairment (“Level A harass-  
39 ment”) is higher, by a variable and generally unknown amount, than the level that induces  
40 barely-detectable TTS; and

- 1 • the level associated with the onset of TTS is often considered to be a level below which there is  
2 no danger of permanent damage. The actual PTS threshold is likely to be well above the level  
3 causing onset of TTS (Southall et al. 2007).

4 Recommendations for new science-based noise exposure criteria for marine mammals, frequency  
5 weighting procedures, and related matters were published recently (Southall et al. 2007). Those  
6 recommendations have not, as of late 2009, been formally adopted by NMFS for use in regulatory  
7 processes and during mitigation programs associated with seismic surveys. However, some aspects of the  
8 recommendations have been taken into account in certain EISs and small-take authorizations. NMFS has  
9 indicated that it may issue new noise exposure criteria for marine mammals that account for the now-  
10 available scientific data on TTS, the expected offset between the TTS and PTS thresholds, differences in  
11 the acoustic frequencies to which different marine mammal groups are sensitive, and other relevant  
12 factors. Preliminary information about possible changes in the regulatory and mitigation requirements,  
13 and about the possible structure of new criteria, was given by Wieting (2004) and NMFS (2005).

14 Several aspects of the monitoring and mitigation measures that are now often implemented during seismic  
15 survey projects are designed to detect marine mammals occurring near the airgun array, and to avoid  
16 exposing them to sound pulses that might, at least in theory, cause hearing impairment. In addition, many  
17 cetaceans and (to a limited degree) pinnipeds show some avoidance of the area where received levels of  
18 airgun sound are high enough such that hearing impairment could potentially occur. In those cases, the  
19 avoidance responses of the animals themselves will reduce or (most likely) avoid the possibility of  
20 hearing impairment.

21 Non-auditory physical effects may also occur in marine mammals exposed to strong underwater pulsed  
22 sound. Possible types of non-auditory physiological effects or injuries that might (in theory) occur include  
23 stress, neurological effects, bubble formation, and other types of organ or tissue damage. It is possible that  
24 some marine mammal species (i.e., beaked whales) may be especially susceptible to injury and/or  
25 stranding when exposed to strong pulsed sounds. The following subsections summarize available data on  
26 noise-induced hearing impairment and non-auditory physical effects.

### 27 Temporary Threshold Shift (TTS)

28 TTS is the mildest form of hearing impairment that can occur during exposure to a strong sound (Kryter  
29 1985). While experiencing TTS, the hearing threshold rises and a sound must be stronger in order to be  
30 heard. It is a temporary phenomenon, and (especially when mild) is not considered to represent physical  
31 damage or “injury” (Southall et al. 2007). Rather, the onset of TTS is an indicator that, if the animals is  
32 exposed to higher levels of that sound, physical damage is ultimately a possibility.

33 The magnitude of TTS depends on the level and duration of noise exposure, and to some degree on  
34 frequency, among other considerations (Kryter 1985; Richardson et al. 1995; Southall et al. 2007). For  
35 sound exposures at or somewhat above the TTS threshold, hearing sensitivity recovers rapidly after  
36 exposure to the noise ends. In terrestrial mammals, TTS can last from minutes or hours to (in cases of  
37 strong TTS) days. Only a few data have been obtained on sound levels and durations necessary to elicit  
38 mild TTS in marine mammals (none in mysticetes), and none of the published data concern TTS elicited  
39 by exposure to multiple pulses of sound during operational seismic surveys (Southall et al. 2007).

40 *Baleen Whales.*—There are no data, direct or indirect, on levels or properties of sound that are required to  
41 induce TTS in any baleen whale. The frequencies to which mysticetes are most sensitive are assumed to  
42 be lower than those to which odontocetes are most sensitive, and natural background noise levels at those  
43 low frequencies tend to be higher. As a result, auditory thresholds of baleen whales within their frequency

1 band of best hearing are believed to be higher (less sensitive) than are those of odontocetes at their best  
2 frequencies (Clark and Ellison 2004). From this, it is suspected that received levels causing TTS onset  
3 may also be higher in mysticetes (Southall et al. 2007). However, based on preliminary simulation  
4 modeling that attempted to allow for various uncertainties in assumptions and variability around  
5 population means, Gedamke et al. (2008) suggested that some baleen whales whose CPA to a seismic  
6 vessel is 1 km or more could experience TTS or even PTS.

7 In practice during seismic surveys, few if any cases of TTS are expected given the strong likelihood that  
8 baleen whales would avoid the approaching airguns (or vessel) before being exposed to levels high  
9 enough for there to be any possibility of TTS (see above for evidence concerning avoidance responses by  
10 baleen whales). This assumes that the ramp up (soft start) procedure is used when commencing airgun  
11 operations, to give whales near the vessel the opportunity to move away before they are exposed to sound  
12 levels that might be strong enough to elicit TTS. As discussed earlier, single-airgun experiments with  
13 bowhead, gray, and humpback whales show that those species do tend to move away when a single airgun  
14 starts firing nearby, which simulates the onset of a ramp up.

15 *Toothed Whales.*—There are empirical data on the sound exposures that elicit onset of TTS in captive  
16 bottlenose dolphins and belugas. The majority of these data concern non-impulse sound, but there are  
17 some limited published data concerning TTS onset upon exposure to a single pulse of sound from a  
18 watergun (Finneran et al. 2002). A detailed review of all TTS data from marine mammals can be found in  
19 Southall et al. (2007). The following summarizes some of the key results from odontocetes.

20 Recent information corroborates earlier expectations that the effect of exposure to strong transient sounds  
21 is closely related to the total amount of acoustic energy that is received. Finneran et al. (2005) examined  
22 the effects of tone duration on TTS in bottlenose dolphins. Bottlenose dolphins were exposed to 3 kHz  
23 tones (non-impulsive) for periods of 1, 2, 4 or 8 s, with hearing tested at 4.5 kHz. For 1-s exposures, TTS  
24 occurred with SELs of 197 dB, and for exposures >1 s,  $SEL \geq 195$  dB resulted in TTS (SEL is equivalent  
25 to energy flux, in dB re  $1 \mu\text{Pa}^2 \cdot \text{s}$ ). At an SEL of 195 dB, the mean TTS (4 min after exposure) was 2.8  
26 dB. Finneran et al. (2005) suggested that an SEL of 195 dB is the likely threshold for the onset of TTS in  
27 dolphins and belugas exposed to tones of durations 1–8 s (i.e., TTS onset occurs at a near-constant SEL,  
28 independent of exposure duration). That implies that, at least for non-impulsive tones, a doubling of  
29 exposure time results in a 3 dB lower TTS threshold.

30 The assumption that, in marine mammals, the occurrence and magnitude of TTS is a function of  
31 cumulative acoustic energy (SEL) is probably an oversimplification. Kastak et al. (2005) reported  
32 preliminary evidence from pinnipeds that, for prolonged non-impulse noise, higher SELs were required to  
33 elicit a given TTS if exposure duration was short than if it was longer, i.e., the results were not fully  
34 consistent with an equal-energy model to predict TTS onset. Mooney et al. (2009a) showed this in a  
35 bottlenose dolphin exposed to octave-band noise ranging from 4 to 8 kHz at SPLs of 130 to 178 dB re 1  
36  $\mu\text{Pa}$  for periods of 1.88 to 30 min. Higher SELs were required to induce a given TTS if exposure duration  
37 short than if it was longer. Exposure of the aforementioned bottlenose dolphin to a sequence of brief sonar  
38 signals showed that, with those brief (but non-impulse) sounds, the received energy (SEL) necessary to  
39 elicit TTS was higher than was the case with exposure to the more prolonged octave-band noise (Mooney  
40 et al. 2009b). Those authors concluded that, when using (non-impulse) acoustic signals of duration  $\sim 0.5$  s,  
41 SEL must be at least 210–214 dB re  $1 \mu\text{Pa}^2 \cdot \text{s}$  to induce TTS in the bottlenose dolphin.

42 On the other hand, the TTS threshold for odontocetes exposed to a single impulse from a watergun  
43 (Finneran et al. 2002) appeared to be somewhat lower than for exposure to non-impulse sound. This was  
44 expected, based on evidence from terrestrial mammals showing that broadband pulsed sounds with rapid

1 rise times have greater auditory effect than do non-impulse sounds (Southall et al. 2007). The received  
2 energy level of a single seismic pulse that caused the onset of mild TTS in the beluga, as measured  
3 without frequency weighting, was  $\sim 186$  dB re  $1 \mu\text{Pa}^2 \cdot \text{s}$  or 186 dB SEL (Finneran et al. 2002).<sup>6</sup> The rms  
4 level of an airgun pulse (in dB re  $1 \mu\text{Pa}$  measured over the duration of the pulse) is typically 10–15 dB  
5 higher than the SEL for the same pulse when received within a few kilometers of the airguns. Thus, a  
6 single airgun pulse might need to have a received level of  $\sim 196$ – $201$  dB re  $1 \mu\text{Pa}_{\text{rms}}$  in order to produce  
7 brief, mild TTS. Exposure to several strong seismic pulses that each has a flat-weighted received level  
8 near 190 dB<sub>rms</sub> (175–180 dB SEL) could result in cumulative exposure of  $\sim 186$  dB SEL (flat-weighted) or  
9  $\sim 183$  dB SEL ( $M_{\text{mf}}$ -weighted), and thus slight TTS in a small odontocete. That assumes that the TTS  
10 threshold upon exposure to multiple pulses is (to a first approximation) a function of the total received  
11 pulse energy, without allowance for any recovery between pulses.

12 The above TTS information for odontocetes is derived from studies on the bottlenose dolphin and beluga.  
13 For the one harbor porpoise tested, the received level of airgun sound that elicited onset of TTS was  
14 lower. The animal was exposed to single pulses from a small ( $20 \text{ in}^3$ ) airgun, and auditory evoked  
15 potential methods were used to test the animal's hearing sensitivity at frequencies of 4, 32, or 100 kHz  
16 after each exposure (Lucke et al. 2009). Based on the measurements at 4 kHz, TTS occurred upon  
17 exposure to one airgun pulse with received level  $\sim 200$  dB re  $1 \mu\text{Pa}_{\text{pk-pk}}$  or an SEL of 164.3 dB re  $1 \mu\text{Pa}^2 \cdot$   
18 s. If these results from a single animal are representative, it is inappropriate to assume that onset of TTS  
19 occurs at similar received levels in all odontocetes (cf. Southall et al. 2007). Some cetaceans may incur  
20 TTS at lower sound exposures than are necessary to elicit TTS in the beluga or bottlenose dolphin.

21 Insofar as we are aware, there are no published data confirming that the auditory effect of a sequence of  
22 airgun pulses received by an odontocete is a function of their cumulative energy. Southall et al. (2007)  
23 consider that to be a reasonable, but probably somewhat precautionary, assumption. It is precautionary  
24 because, based on data from terrestrial mammals, one would expect that a given energy exposure would  
25 have somewhat less effect if separated into discrete pulses, with potential opportunity for partial auditory  
26 recovery between pulses. However, as yet there has been little study of the rate of recovery from TTS in  
27 marine mammals, and in humans and other terrestrial mammals the available data on recovery are quite  
28 variable. Southall et al. (2007) concluded that—until relevant data on recovery are available from marine  
29 mammals—it is appropriate to not to allow for any assumed recovery during the intervals between pulses  
30 within a pulse sequence.

31 Additional data are needed to determine the received sound levels at which small odontocetes would start  
32 to incur TTS upon exposure to repeated, low-frequency pulses of airgun sound with variable received  
33 levels. To determine how close an airgun array would need to approach in order to elicit TTS, it is  
34 necessary to determine the total energy that a mammal would receive as an airgun array approaches,  
35 passes at various CPA distances, and moves away (e.g., Erbe and King 2009). At the present state of  
36 knowledge, it is also necessary to assume that the effect is directly related to total received energy even  
37 though that energy is received in multiple pulses separated by gaps. The lack of data on the exposure  
38 levels necessary to cause TTS in toothed whales when the signal is a series of pulsed sounds, separated by  
39 silent periods, remains a data gap, as is the lack of published data on TTS in odontocetes other than the  
40 beluga, bottlenose dolphin, and harbor porpoise.

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<sup>6</sup> If the low-frequency components of the watergun sound used in the experiments of Finneran et al. (2002) are downweighted as recommended by Southall et al. (2007) using their  $M_{\text{mf}}$ -weighting curve, the effective exposure level for onset of mild TTS was 183 dB re  $1 \mu\text{Pa}^2 \cdot \text{s}$  (Southall et al. 2007).

1 *Pinnipeds.*—In pinnipeds, TTS thresholds associated with exposure to brief pulses (single or multiple) of  
2 underwater sound have not been measured. Two California sea lions did not incur TTS when exposed to  
3 single brief pulses with received levels of ~178 and 183 dB re 1  $\mu\text{Pa}_{\text{rms}}$  and total energy fluxes of 161 and  
4 163 dB re 1  $\mu\text{Pa}^2 \cdot \text{s}$  (Finneran et al. 2003). However, initial evidence from more prolonged (non-pulse)  
5 exposures suggested that some pinnipeds (harbor seals in particular) incur TTS at somewhat lower  
6 received levels than do small odontocetes exposed for similar durations (Kastak et al. 1999, 2005; Ketten  
7 et al. 2001). Kastak et al. (2005) reported that the amount of threshold shift increased with increasing SEL  
8 in a California sea lion and harbor seal. They noted that, for non-impulse sound, doubling the exposure  
9 duration from 25 to 50 min (i.e., a +3 dB change in SEL) had a greater effect on TTS than an increase of  
10 15 dB (95 vs. 80 dB) in exposure level. Mean threshold shifts ranged from 2.9–12.2 dB, with full  
11 recovery within 24 hr (Kastak et al. 2005). Kastak et al. (2005) suggested that, for non-impulse sound,  
12 SELs resulting in TTS onset in three species of pinnipeds may range from 183 to 206 dB re 1  $\mu\text{Pa}^2 \cdot \text{s}$ ,  
13 depending on the absolute hearing sensitivity.

14 As noted above for odontocetes, it is expected that—for impulse as opposed to non-impulse sound—the  
15 onset of TTS would occur at a lower cumulative SEL given the assumed greater auditory effect of  
16 broadband impulses with rapid rise times. The threshold for onset of mild TTS upon exposure of a harbor  
17 seal to impulse sounds has been estimated indirectly as being an SEL of ~171 dB re 1  $\mu\text{Pa}^2 \cdot \text{s}$  (Southall et  
18 al. 2007). That would be approximately equivalent to a single pulse with received level ~181–186 dB re  
19 1  $\mu\text{Pa}_{\text{rms}}$ , or a series of pulses for which the highest rms values are a few dB lower.

20 At least for non-impulse sounds, TTS onset occurs at appreciably higher received levels in California sea  
21 lions and northern elephant seals than in harbor seals (Kastak et al. 2005). Thus, the former two species  
22 would presumably need to be closer to an airgun array than would a harbor seal before TTS is a  
23 possibility. Insofar as we are aware, there are no data to indicate whether the TTS thresholds of other  
24 pinniped species are more similar to those of the harbor seal or to those of the two less-sensitive species.

25 *Sea Otter and Sirenians.*—There are no available data on TTS in sea otters. However, TTS is unlikely to  
26 occur in sea otters if they are on the water surface, given the pressure release and Lloyd's mirror effects at  
27 the water's surface. Furthermore, sea otters tend to inhabit shallow coastal habitats where large seismic  
28 survey vessels towing large spreads of streamers may be unable to operate. TTS is also considered  
29 unlikely to occur in sirenians as a result of exposure to sounds from a seismic survey. They, like sea  
30 otters, tend to inhabit shallow coastal habitats and rarely range far from shore, whereas seismic survey  
31 vessels towing large arrays of airguns and (usually) even larger arrays of streamers normally must remain  
32 farther offshore because of equipment clearance and maneuverability limitations. Exposures of sea otters  
33 and sirenians to seismic surveys are more likely to involve smaller seismic sources that can be used in  
34 shallow and confined waters. The impacts of these are inherently less than would occur from a larger  
35 source of the types often used farther offshore.

36 *Likelihood of Incurring TTS.*—Most cetaceans show some degree of avoidance of seismic vessels operating  
37 an airgun array (see above). It is unlikely that these cetaceans would be exposed to airgun pulses at a  
38 sufficiently high level for a sufficiently long period to cause more than mild TTS, given the relative  
39 movement of the vessel and the marine mammal. TTS would be more likely in any odontocetes that bow- or  
40 wake-ride or otherwise linger near the airguns. However, while bow- or wake-riding, odontocetes would be  
41 at the surface and thus not exposed to strong sound pulses given the pressure-release and Lloyd Mirror  
42 effects at the surface. But if bow- or wake-riding animals were to dive intermittently near airguns, they  
43 would be exposed to strong sound pulses, possibly repeatedly.

1 If some cetaceans did incur mild or moderate TTS through exposure to airgun sounds in this manner, this  
2 would very likely be a temporary and reversible phenomenon. However, even a temporary reduction in  
3 hearing sensitivity could be deleterious in the event that, during that period of reduced sensitivity, a marine  
4 mammal needed its full hearing sensitivity to detect approaching predators, or for some other reason.

5 Some pinnipeds show avoidance reactions to airguns, but their avoidance reactions are generally not as  
6 strong or consistent as those of cetaceans. Pinnipeds occasionally seem to be attracted to operating  
7 seismic vessels. There are no specific data on TTS thresholds of pinnipeds exposed to single or multiple  
8 low-frequency pulses. However, given the indirect indications of a lower TTS threshold for the harbor  
9 seal than for odontocetes exposed to impulse sound (see above), it is possible that some pinnipeds close to  
10 a large airgun array could incur TTS.

11 NMFS (1995, 2000) concluded that cetaceans should not be exposed to pulsed underwater noise at  
12 received levels  $>180$  dB re  $1 \mu\text{Pa}_{\text{rms}}$ . The corresponding limit for pinnipeds has been set by NMFS at 190  
13 dB, although the HESS Team (HESS 1999) recommended a 180-dB limit for pinnipeds in California. The  
14 180 and 190 dB re  $1 \mu\text{Pa}_{\text{rms}}$  levels have not been considered to be the levels above which TTS might occur.  
15 Rather, they were the received levels above which, in the view of a panel of bioacoustics specialists convened  
16 by NMFS before TTS measurements for marine mammals started to become available, one could not be  
17 certain that there would be no injurious effects, auditory or otherwise, to marine mammals. As summarized  
18 above, data that are now available imply that TTS is unlikely to occur in various odontocetes (and probably  
19 mysticetes as well) unless they are exposed to a sequence of several airgun pulses stronger than 190 dB re  
20  $1 \mu\text{Pa}_{\text{rms}}$ . On the other hand, for the harbor seal, harbor porpoise, and perhaps some other species, TTS may  
21 occur upon exposure to one or more airgun pulses whose received level equals the NMFS “do not exceed”  
22 value of 190 dB re  $1 \mu\text{Pa}_{\text{rms}}$ . That criterion corresponds to a single-pulse SEL of 175–180 dB re  $1 \mu\text{Pa}^2 \cdot \text{s}$  in  
23 typical conditions, whereas TTS is suspected to be possible in harbor seals and harbor porpoises with a  
24 cumulative SEL of  $\sim 171$  and  $\sim 164$  dB re  $1 \mu\text{Pa}^2 \cdot \text{s}$ , respectively.

25 It has been shown that most large whales and many smaller odontocetes (especially the harbor porpoise) show  
26 at least localized avoidance of ships and/or associated seismic operations (see above). Even when avoidance is  
27 limited to the area within a few hundred meters of an airgun array, that should usually be sufficient to avoid  
28 TTS based on what is currently known about thresholds for TTS onset in cetaceans. In addition, ramping up  
29 airgun arrays, which is standard operational protocol for many seismic operators, should allow cetaceans near  
30 the airguns at the time of startup (if the sounds are aversive) to move away from the seismic source and to  
31 avoid being exposed to the full acoustic output of the airgun array (see above). Thus, most baleen whales likely  
32 will not be exposed to high levels of airgun sounds provided the ramp-up procedure is applied. Likewise, many  
33 odontocetes close to the trackline are likely to move away before the sounds from an approaching seismic  
34 vessel become sufficiently strong for there to be any potential for TTS or other hearing impairment. Therefore,  
35 there is little potential for baleen whales or odontocetes that show avoidance of ships or airguns to be close  
36 enough to an airgun array to experience TTS. In the event that a few individual cetaceans did incur TTS  
37 through exposure to strong airgun sounds, this is a temporary and reversible phenomenon unless the exposure  
38 exceeds the TTS-onset threshold by a sufficient amount for PTS to be incurred (see below). If TTS but not  
39 PTS were incurred, it would most likely be mild, in which case recovery is expected to be quick (probably  
40 within minutes).

#### 41 Permanent Threshold Shift (PTS)

42 When PTS occurs, there is physical damage to the sound receptors in the ear. In some cases, there can be  
43 total or partial deafness, whereas in other cases, the animal has an impaired ability to hear sounds in

1 specific frequency ranges (Kryter 1985). Physical damage to a mammal's hearing apparatus can occur if it  
2 is exposed to sound impulses that have very high peak pressures, especially if they have very short rise  
3 times (rise time is the interval required for sound pressure to increase from the baseline pressure to peak  
4 pressure).

5 There is no specific evidence that exposure to pulses of airgun sound can cause PTS in any marine  
6 mammal, even with large arrays of airguns. However, given the likelihood that some mammals close to an  
7 airgun array might incur at least mild TTS (see above), there has been further speculation about the  
8 possibility that some individuals occurring very close to airguns might incur PTS (e.g., Richardson et al.  
9 1995:372ff; Gedamke et al. 2008). Single or occasional occurrences of mild TTS are not indicative of  
10 permanent auditory damage, but repeated or (in some cases) single exposures to a level well above that  
11 causing TTS onset might elicit PTS.

12 Relationships between TTS and PTS thresholds have not been studied in marine mammals, but are  
13 assumed to be similar to those in humans and other terrestrial mammals (Southall et al. 2007). Based on  
14 data from terrestrial mammals, a precautionary assumption is that the PTS threshold for impulse sounds  
15 (such as airgun pulses as received close to the source) is at least 6 dB higher than the TTS threshold on a  
16 peak-pressure basis, and probably >6 dB higher (Southall et al. 2007). The low-to-moderate levels of TTS  
17 that have been induced in captive odontocetes and pinnipeds during controlled studies of TTS have been  
18 confirmed to be temporary, with no measurable residual PTS (Kastak et al. 1999; Schlundt et al. 2000;  
19 Finneran et al. 2002, 2005; Nachtigall et al. 2003, 2004). However, very prolonged exposure to sound  
20 strong enough to elicit TTS, or shorter-term exposure to sound levels well above the TTS threshold, can  
21 cause PTS, at least in terrestrial mammals (Kryter 1985). In terrestrial mammals, the received sound level  
22 from a single non-impulsive sound exposure must be far above the TTS threshold for any risk of  
23 permanent hearing damage (Kryter 1994; Richardson et al. 1995; Southall et al. 2007). However, there is  
24 special concern about strong sounds whose pulses have very rapid rise times. In terrestrial mammals, there  
25 are situations when pulses with rapid rise times (e.g., from explosions) can result in PTS even though their  
26 peak levels are only a few dB higher than the level causing slight TTS. The rise time of airgun pulses is fast,  
27 but not as fast as that of an explosion.

28 Some factors that contribute to onset of PTS, at least in terrestrial mammals, are as follows:

- 29 • exposure to single very intense sound,
- 30 • fast rise time from baseline to peak pressure,
- 31 • repetitive exposure to intense sounds that individually cause TTS but not PTS, and
- 32 • recurrent ear infections or (in captive animals) exposure to certain drugs.

33 Cavanagh (2000) reviewed the thresholds used to define TTS and PTS. Based on this review and  
34 SACLANT (1998), it is reasonable to assume that PTS might occur at a received sound level 20 dB or  
35 more above that inducing mild TTS. However, for PTS to occur at a received level only 20 dB above the  
36 TTS threshold, the animal probably would have to be exposed to a strong sound for an extended period,  
37 or to a strong sound with rather rapid rise time.

38 More recently, Southall et al. (2007) estimated that received levels would need to exceed the TTS  
39 threshold by at least 15 dB, on an SEL basis, for there to be risk of PTS. Thus, for cetaceans exposed to a  
40 sequence of sound pulses, they estimate that the PTS threshold might be an M-weighted SEL (for the  
41 sequence of received pulses) of ~198 dB re 1  $\mu\text{Pa}^2 \cdot \text{s}$  (15 dB higher than the  $M_{\text{mf}}$ -weighted TTS threshold  
42 in a beluga, for a watergun impulse). Additional assumptions had to be made to derive a corresponding  
43 estimate for pinnipeds, as the only available data on TTS thresholds in pinnipeds pertained to non-  
44 impulse sound (see above). Southall et al. (2007) estimated that the PTS threshold could be a cumulative

1  $M_{pw}$ -weighted SEL of ~186 dB re 1  $\mu\text{Pa}^2 \cdot \text{s}$  in the case of a harbor seal exposed to impulse sound. The  
2 PTS threshold for the California sea lion and northern elephant seal would probably be higher given the  
3 higher TTS thresholds in those species. Southall et al. (2007) also note that, regardless of the SEL, there  
4 is concern about the possibility of PTS if a cetacean or pinniped received one or more pulses with peak  
5 pressure exceeding 230 or 218 dB re 1  $\mu\text{Pa}$ , respectively.

6 Thus, PTS might be expected upon exposure of cetaceans to either  $\text{SEL} \geq 198$  dB re 1  $\mu\text{Pa}^2 \cdot \text{s}$  or peak  
7 pressure  $\geq 230$  dB re 1  $\mu\text{Pa}$ . Corresponding proposed dual criteria for pinnipeds (at least harbor seals) are  
8  $\geq 186$  dB SEL and  $\geq 218$  dB peak pressure (Southall et al. 2007). These estimates are all first  
9 approximations, given the limited underlying data, assumptions, species differences, and evidence that the  
10 “equal energy” model is not be entirely correct.

11 Sound impulse duration, peak amplitude, rise time, number of pulses, and inter-pulse interval are the main  
12 factors thought to determine the onset and extent of PTS. Ketten (1994) has noted that the criteria for  
13 differentiating the sound pressure levels that result in PTS (or TTS) are location and species-specific. PTS  
14 effects may also be influenced strongly by the health of the receiver’s ear.

15 As described above for TTS, in estimating the amount of sound energy required to elicit the onset of TTS  
16 (and PTS), it is assumed that the auditory effect of a given cumulative SEL from a series of pulses is the  
17 same as if that amount of sound energy were received as a single strong sound. There are no data from  
18 marine mammals concerning the occurrence or magnitude of a potential partial recovery effect between  
19 pulses. In deriving the estimates of PTS (and TTS) thresholds quoted here, Southall et al. (2007) made the  
20 precautionary assumption that no recovery would occur between pulses.

21 The TTS section (above) concludes that exposure to several strong seismic pulses that each have flat-  
22 weighted received levels near 190 dB re 1  $\mu\text{Pa}_{\text{rms}}$  (175–180 dB re 1  $\mu\text{Pa}^2 \cdot \text{s}$  SEL) could result in  
23 cumulative exposure of ~186 dB SEL (flat-weighted) or ~183 dB SEL ( $M_{mf}$ -weighted), and thus slight  
24 TTS in a small odontocete. Allowing for the assumed 15 dB offset between PTS and TTS thresholds,  
25 expressed on an SEL basis, exposure to several strong seismic pulses that each have flat-weighted  
26 received levels near 205 dB<sub>rms</sub> (190–195 dB SEL) could result in cumulative exposure of ~198 dB SEL  
27 ( $M_{mf}$ -weighted), and thus slight PTS in a small odontocete. However, the levels of successive pulses that  
28 will be received by a marine mammal that is below the surface as a seismic vessel approaches, passes and  
29 moves away will tend to increase gradually and then decrease gradually, with periodic decreases  
30 superimposed on this pattern when the animal comes to the surface to breathe. To estimate how close an  
31 odontocete’s CPA would have to be for the cumulative SEL to exceed 198 dB SEL ( $M_{pa}$ -weighted), one  
32 would (as a minimum) need to allow for the sequence of distances at which airgun shots would occur, and  
33 for the dependence of received SEL on distance in the region of the seismic operation (e.g., Erbe and  
34 King 2009).

35 It is unlikely that an odontocete would remain close enough to a large airgun array for sufficiently long to  
36 incur PTS. There is some concern about bowriding odontocetes, but for animals at or near the surface,  
37 auditory effects are reduced by Lloyd’s mirror and surface release effects. The presence of the vessel  
38 between the airgun array and bow-riding odontocetes could also, in some but probably not all cases,  
39 reduce the levels received by bow-riding animals (e.g., Gabriele and Kipple 2009). The TTS (and thus  
40 PTS) thresholds of baleen whales are unknown but, as an interim measure, assumed to be no lower than  
41 those of odontocetes. Also, baleen whales generally avoid the immediate area around operating seismic  
42 vessels, so it is unlikely that a baleen whale could incur PTS from exposure to airgun pulses. The TTS  
43 (and thus PTS) thresholds of some pinnipeds (e.g., harbor seal) as well as the harbor porpoise may be  
44 lower (Kastak et al. 2005; Southall et al. 2007; Lucke et al. 2009). If so, TTS and potentially PTS may

1 extend to a somewhat greater distance for those animals. Again, Lloyd's mirror and surface release effects  
2 will ameliorate the effects for animals at or near the surface.

3 Although it is unlikely that airgun operations during most seismic surveys would cause PTS in many  
4 marine mammals, caution is warranted given:

- 5 • the limited knowledge about noise-induced hearing damage in marine mammals, particularly  
6 baleen whales, pinnipeds, and sea otters;
- 7 • the seemingly greater susceptibility of certain species (e.g., harbor porpoise and harbor seal) to  
8 TTS and presumably also PTS; and
- 9 • the lack of knowledge about TTS and PTS thresholds in many species, including various species  
10 closely related to the harbor porpoise and harbor seal.

11 The avoidance reactions of many marine mammals, along with commonly-applied monitoring and  
12 mitigation measures (visual and passive acoustic monitoring, ramp ups, and power downs or shut downs  
13 when mammals are detected within or approaching the "safety radii"), would reduce the already-low  
14 probability of exposure of marine mammals to sounds strong enough to induce PTS.

### 15 Strandings and Mortality

16 Marine mammals close to underwater detonations of high explosives can be killed or severely injured,  
17 and the auditory organs are especially susceptible to injury (Ketten et al. 1993; Ketten 1995). However,  
18 explosives are no longer used in marine waters for NSF-funded or USGS seismic surveys; they have been  
19 replaced by airguns and other non-explosive sources. Airgun pulses are less energetic and have slower  
20 rise times, and there is no specific evidence that they can cause serious injury, death, or stranding even in  
21 the case of large airgun arrays. However, the association of mass strandings of beaked whales with naval  
22 exercises and, in one case, a seismic survey (Malakoff 2002; Cox et al. 2006), has raised the possibility  
23 that beaked whales exposed to strong "pulsed" sounds may be especially susceptible to injury and/or  
24 behavioral reactions that can lead to stranding (e.g., Hildebrand 2005; Southall et al. 2007). Hildebrand  
25 (2005) reviewed the association of cetacean strandings with high-intensity sound events and found that  
26 deep-diving odontocetes, primarily beaked whales, were by far the predominant (95%) cetaceans  
27 associated with these events, with 2% mysticete whales (minke). However, as summarized below, there is  
28 no definitive evidence that airguns can lead to injury, strandings, or mortality even for marine mammals  
29 in close proximity to large airgun arrays.

30 Specific sound-related processes that lead to strandings and mortality are not well documented, but may  
31 include (1) swimming in avoidance of a sound into shallow water; (2) a change in behavior (such as a  
32 change in diving behavior that might contribute to tissue damage, gas bubble formation, hypoxia, cardiac  
33 arrhythmia, hypertensive hemorrhage or other forms of trauma; (3) a physiological change such as a  
34 vestibular response leading to a behavioral change or stress-induced hemorrhagic diathesis, leading in  
35 turn to tissue damage; and (4) tissue damage directly from sound exposure, such as through acoustically  
36 mediated bubble formation and growth or acoustic resonance of tissues. Some of these mechanisms are  
37 unlikely to apply in the case of impulsive sounds. However, there are increasing indications that gas-  
38 bubble disease (analogous to "the bends"), induced in supersaturated tissue by a behavioral response to  
39 acoustic exposure, could be a pathologic mechanism for the strandings and mortality of some deep-diving  
40 cetaceans exposed to sonar. The evidence for this remains circumstantial and associated with exposure to  
41 naval MF sonar, not seismic surveys (Cox et al. 2006; Southall et al. 2007).

42 Seismic pulses and MF sonar signals are quite different, and some mechanisms by which sonar sounds  
43 have been hypothesized to affect beaked whales are unlikely to apply to airgun pulses. Sounds produced

1 by airgun arrays are broadband impulses with most of the energy below 1 kHz. Typical military MF  
2 sonars emit non-impulse sounds at frequencies of 2–10 kHz, generally with a relatively narrow bandwidth  
3 at any one time (though the frequency may change over time). Thus, it is not appropriate to assume that  
4 the effects of seismic surveys on beaked whales or other species would be the same as the apparent effects  
5 of military sonar. For example, resonance effects (Gentry 2002) and acoustically-mediated bubble-growth  
6 (Crum et al. 2005) are implausible in the case of exposure to broad-band airgun pulses. Nonetheless,  
7 evidence that sonar signals can, in special circumstances, lead (at least indirectly) to physical damage and  
8 mortality (e.g., Balcomb and Claridge 2001; NOAA and U.S. Navy 2001; Jepson et al. 2003; Fernández  
9 et al. 2004, 2005; Hildebrand 2005; Cox et al. 2006) suggests that caution is warranted when dealing with  
10 exposure of marine mammals to any high-intensity ‘pulsed’ sound. One of the hypothesized mechanisms  
11 by which naval sonars lead to strandings might, in theory, also apply to seismic surveys. If the strong  
12 sounds sometimes cause deep-diving species to alter their surfacing–dive cycles in a way that causes  
13 bubble formation in tissue, that hypothesized mechanism might apply to seismic surveys as well as MF  
14 naval sonars. However, there is no specific evidence of this upon exposure to airgun pulses.

15 There is no conclusive evidence of cetacean strandings or deaths at sea as a result of exposure to seismic  
16 surveys, but a few cases of strandings in the general area where a seismic survey was ongoing have led to  
17 speculation concerning a possible link between seismic surveys and strandings. Suggestions that there  
18 was a link between seismic surveys and strandings of humpback whales in Brazil (Engel et al. 2004) were  
19 not well founded (IAGC 2004; IWC 2007). In September 2002, there was a stranding of two Cuvier’s  
20 beaked whales in the Gulf of California, Mexico, when the L-DEO seismic vessel R/V *Ewing* was  
21 operating a 20-airgun, 8,490-in<sup>3</sup> airgun array in the general area. The evidence linking the stranding to the  
22 seismic survey was inconclusive and not based on any physical evidence (Hogarth 2002; Yoder 2002).  
23 The ship was also operating its MBES at the same time, but this had much less potential than the  
24 aforementioned naval sonars to affect beaked whales, given its downward-directed beams, much shorter  
25 pulse durations, and lower duty cycle. Nonetheless, the Gulf of California incident plus the beaked whale  
26 strandings near naval exercises involving use of MF sonar suggest a need for caution in conducting  
27 seismic surveys in areas occupied by beaked whales until more is known about effects of seismic surveys  
28 on those species (Hildebrand 2005).

### 29 Non-Auditory Physiological Effects

30 Based on evidence from terrestrial mammals and humans, sound is also a potential source of stress  
31 (Wright and Kuczaj 2007; Wright et al. 2007a, b, 2009). However, almost no information is available on  
32 the effect of sound-induced stress in marine mammals or on its potential (alone or in combination with  
33 other stressors) to affect the long-term well-being or reproductive success of marine mammals (Fair and  
34 Becker 2000; Hildebrand 2005; Wright et al. 2007a, b). Such long-term effects, if they occur, would be  
35 mainly associated with chronic noise exposure, which is characteristic of some seismic surveys and  
36 exposure situations (McCauley et al. 2000a:62ff; Nieuwkirk et al. 2009) but not of some others.

37 Available data on potential stress-related impacts of anthropogenic noise on marine mammals are  
38 extremely limited, and additional research on this topic is needed. We know of only two specific studies  
39 of noise-induced stress in marine mammals. Romano et al. (2004) examined the effects of single  
40 underwater impulse sounds from a seismic water gun (source level up to 228 dB re 1  $\mu\text{Pa} \cdot \text{m}_{\text{p-p}}$ ) and  
41 single, short-duration pure tones (sound pressure level up to 201 dB re 1  $\mu\text{Pa}$ ) on the nervous and immune  
42 systems of a beluga and a bottlenose dolphin. They found that neural-immune changes to noise exposure  
43 were minimal. Although levels of some stress-released substances (e.g., catecholamines) changed  
44 significantly with exposure to sound, levels returned to baseline after 24 hr. Thomas et al. (1990) found

1 no changes in blood levels of stress-related hormones during playbacks of recorded drilling noise to four  
2 captive beluga whales. Long-term effects were not measured, and no short-term effects were detected. For  
3 both studies, caution is necessary when extrapolating these results to wild animals and to real-world  
4 situations given the small sample sizes, use of captive animals, and other technical limitations of the two  
5 studies.

6 Aside from stress, other types of physiological effects that might, in theory, be involved in beaked whale  
7 strandings upon exposure to naval sonar (Cox et al. 2006), such as resonance and gas bubble formation,  
8 have not been demonstrated and are not expected upon exposure to airgun pulses (see preceding  
9 subsection). If seismic surveys disrupt diving patterns of deep-diving species, this might perhaps result in  
10 bubble formation and a form of “the bends”, as speculated to occur in beaked whales exposed to sonar.  
11 However, there is no specific evidence that exposure to airgun pulses has this effect.

12 In summary, very little is known about the potential for seismic survey sounds (or other types of strong  
13 underwater sounds) to cause non-auditory physiological effects in marine mammals. Such effects, if they  
14 occur at all, would presumably be limited to short distances and to activities that extend over a prolonged  
15 period. The available data do not allow identification of a specific exposure level above which non-  
16 auditory effects can be expected (Southall et al. 2007), or any meaningful quantitative predictions of the  
17 numbers (if any) of marine mammals that might be affected in these ways.

#### 18 **E.4 SONAR PULSES**

19 The following subsections review relevant information on the potential effects of sonar sounds on marine  
20 mammals. Discussion focuses on the types of sonar systems operated during some marine seismic  
21 surveys, including MBESs, SBPs, ACPs, fathometers, and pingers. These systems are used to obtain  
22 information on (and map) water depths, bottom topography, and sub-bottom composition and  
23 stratigraphy; to monitor ocean currents; to track fish and concentrations of invertebrates; to locate and  
24 track hydrophone streamers and coring gear; and for other purposes. Relatively few studies have been  
25 conducted on the effects of these and other types of sonar systems on marine mammals. Given this, the  
26 present section also summarizes relevant data on the effects of other types of sonars similar to those used  
27 during some seismic surveys.

##### 28 **E.4.1 Characteristics of Sonar Pulses**

29 Sonar is an acronym for sound navigation and ranging. Sonar is a technique that uses sound to determine  
30 water depth below a vessel and/or to detect and determine the position of underwater objects such as fish,  
31 geological features on the seafloor, mines, or underwater vessels.

32 Two broad categories of sonar are in use: passive and active sonar. Passive sonar involves listening to  
33 sounds created by other sources, but does not include the purposeful emission of sound. Active sonar  
34 involves emission of sounds with characteristics optimized for the specific purpose of that sonar. This  
35 section focuses on the available information concerning effects of active sonar on marine mammals.

36 Active sonar systems emit sound, some of which is reflected back if it strikes an object. Because the  
37 speed of sound in water is relatively constant, the distance to the object can be calculated by measuring  
38 the time between the transmission of the signal and the receipt of the reflected echo. Experienced sonar  
39 technicians often can tell the difference between echoes produced by a submarine, rocky outcrop, school  
40 of fish, or whale. Active sonars are in use throughout the world on private, commercial, research, and  
41 military vessels.

1 Because active sonars produce sound, they have the potential to impact the marine environment. This  
2 potential is a function of the output power, beamwidth, duty cycle of the device, the frequency of the  
3 sound, and the sound transmission characteristics of the marine environment. (Duty cycle refers to the  
4 percentage of the time when the source is emitting sound.) The potential for impact on an animal also  
5 depends on the animal's distance, position relative to the sonar beam, and the received sound level as well  
6 as the animal's auditory and behavioral sensitivity.

7 The auditory effects of sonar depend on whether the emitted sounds are impulsive or non-impulsive.  
8 Impulsive sounds involve very rapid increases in pressure (rapid rise time) and are broadband. Most sonar  
9 pulses are considered non-impulsive, in part because they are often narrowband (reviewed in Southall et  
10 al. 2007). In general, any sound that is a tone (rather than broadband), even if it is called a "tone pulse", is  
11 in the non-impulse category (see Southall et al. 2007). Examples of non-impulse sounds include military  
12 low-frequency active (LFA) sonar and tactical MF sonar, many acoustic harassment/deterrent devices,  
13 acoustic tomography sources (ATOC), and some signals from depth sounders. Examples of single or  
14 multiple impulse sounds include those from seismic airguns, some depth sounders and pingers, pile  
15 strikes, and explosions (Southall et al. 2007).

16 The characteristics of an active sonar system depend on the purpose of the system. A system that is  
17 required to detect objects at great distances necessitates a higher output strength (and lower frequency)  
18 than sonar systems designed to detect nearby objects. One way of classifying active sonars is by  
19 frequency (i.e., high, medium or mid-, and low). Herein, high frequency is >10 kHz, medium frequency is  
20 1–10 kHz, and low frequency is <1 kHz. .

#### 21 High-frequency (HF) Sonar (>10 kHz)

22 These sonars provide excellent resolution for locating small objects such as fish, zooplankton, and mines,  
23 and for mapping the sea-bed. Higher frequency sounds attenuate more rapidly in seawater than do lower  
24 frequency sounds. Hence, HF sonar systems are most practical for use in shallow water or over short  
25 distances. Side-scan sonars are among the most commonly used HF sonars available; they are used for  
26 object detection and sea-bed mapping. Side-scan sonars typically operate with a narrow along-track  
27 beamwidth (0.75–1.5°), a moderately broad vertical beamwidth (5–10°), and an operating frequency of  
28 ≥100 kHz. The range over which targets can be resolved is usually <1.6 km at the higher frequencies, and  
29 as much as 10 km at the lower-frequency end of the HF band. Forward-looking sonars are used for  
30 obstacle detection and avoidance, and are useful for fish-finding and area surveillance. These sonars may  
31 be pulsed or use continuous-transmission frequency modulation. Downward-looking HF sonars  
32 (consisting either of a single beam or a multibeam array) may also be used for bottom mapping, fish-  
33 finding, estimation of zooplankton biomass, or depth-sounding in shallow to intermediate water depths.  
34 MBESs, in which downward-pointing beams are directed vertically below and to the side of a ship, are  
35 commonly used to map the bottom contours. MBES systems have beams that are narrow in the foreaft  
36 direction and broader in directions perpendicular to the trackline. MBES systems designed for use in deep  
37 water operate in the lower-frequency portion of the HF band (e.g., 10–15.5 kHz) whereas MBESs  
38 designed for shallower areas may operate at higher frequencies.

#### 39 Mid-frequency (MF) Sonar (1-10 kHz)

40 MF tactical sonars are used on naval vessels around the world and typically have a relatively narrow  
41 bandwidth at any one time (though the center frequency may change over time). Compared to HF  
42 systems, MF sonars have an extended detection range because of the decreased absorption of MF sound  
43 in seawater. However, they require a larger transducer array to achieve the same beamwidth. These  
44 systems may have a range of 10 to >100 km.

1 Low-frequency (LF) Sonar (<1 kHz)

2 The negligible attenuation of LF sound in seawater permits detection of objects at very long ranges  
3 (hundreds of kilometers), but this requires a high source level and a large array of transmitter elements.  
4 The U.S. Navy's Surveillance Towed Array Sensor System Low Frequency Active (SURTASS LFA)  
5 sonar is an example of a LF sonar system (100–500 Hz).

6 The “marine vibrator” is a seismic source that has been tested as a possible substitute for airguns. It can  
7 generate modulated low frequency sound at approximately 10–250 Hz. As a modulated source, the signal  
8 is emitted over several seconds, thereby decreasing instantaneous peak pressure but increasing the duty  
9 cycle compared to airguns. Through use of an array of sources, much of the energy is directed downward  
10 toward the seafloor.

11 **E.4.2 Sonars Used during Marine Seismic Surveys**

12 During marine seismic surveys with airguns as the primary acoustic source, one or more sonar systems  
13 usually operate simultaneously with the airguns, and sometimes while the airguns are not operating.

14 An MBES is commonly used during academic seismic surveys (and other oceanographic projects) to map  
15 characteristics of the ocean bottom. The MBES emits brief pulses of MF or HF sound in a fan-shaped  
16 beam that extends downward and to the sides of the ship, with a narrow beamwidth in the forward and aft  
17 directions. During seismic operations in deep water (>1000 m), an MBES usually operates at a frequency  
18 of 10–15 kHz, but for projects limited to shallow water (<100 m), a higher frequency MBES is often  
19 used. For example, the MBES used during seismic surveys from the R/V *Langseth* is the Simrad EM120.  
20 It operates at a frequency of 11.25–12.6 kHz and a maximum source level of 242 dB re 1  $\mu\text{Pa}\cdot\text{m}$  (rms).  
21 The beam is fan-shaped, narrow ( $1^\circ$ ) in the fore-aft extent, and wide ( $150^\circ$ ) in the cross-track direction. In  
22 deep water, each ping consists of nine successive transmissions, each 15 ms in duration with 16 ms gaps  
23 between pulses. In shallow water, the pulse duration is reduced to 2 ms, and the number of beams is  
24 reduced.

25 An SBP operates at mid- to high frequencies and is generally used simultaneously with an MBES to  
26 provide information about the sedimentary features and bottom topography. SBP pulses are directed  
27 downward at typical frequencies of ~3–18 kHz. For example, the SBP used aboard the R/V *Langseth* uses  
28 seven beams simultaneously, with a beam spacing of  $\leq 15^\circ$  and a fan width of  $\leq 30^\circ$ . Pulse duration is 0.4–  
29 100 ms at intervals of 1 s; a common mode of operation is to broadcast five pulses at 1-s intervals  
30 followed by a 5-s pause. The source level of the R/V *Langseth*'s SBP is 230 dB re 1  $\mu\text{Pa}\cdot\text{m}$ . Other  
31 vessels use alternative SBP systems that may have a single downward-directed beam and pulsed signals  
32 differing in details from those described above, but generally within the 3–18 kHz band.

33 Some seismic research vessels also use an ACP to determine the speed, direction, depth, and dimension of  
34 water currents. The ACP transmits HF pings of sound into the water, generally at frequencies of 150–  
35 1200 kHz.

36 Pingers are typically used on airgun arrays, hydrophone streamers, coring equipment, OBS/OBH gear,  
37 and other instruments such as cameras to locate and track positions of these devices. Pingers typically  
38 operate at high frequencies. For example, pingers deployed from the R/V *Langseth* operate at 55–110 kHz  
39 and have a peak output of 183 dB re 1  $\mu\text{Pa}\cdot\text{m}$ , with a maximum rate of 3 pings per 10 s per pinger; the  
40 transducers are powered by NiCad batteries. In addition, a 12-kHz pinger may be used during seismic  
41 survey cruises if ancillary bottom coring operations are done. The pinger is used to monitor the depth of  
42 the corer relative to the sea floor. It is a battery-powered acoustic beacon that is attached to the coring

1 mechanism. This pinger has a source output of ~192 dB re 1  $\mu\text{Pa}\cdot\text{m}$  with one pulse of 0.5, 2, or 10 ms  
2 duration per second.

### 3 **E.4.3 Masking by Sonar**

4 Specific information is lacking on masking of sounds relevant to marine mammals by the types of sonars  
5 operated during marine seismic surveys. However, little masking is expected given the pulsed nature and  
6 low duty cycles of these sonar sounds and (for the MBES and SBP) the fact that the emitted sounds are  
7 limited to certain directions (beams).

### 8 **E.4.4 Disturbance by Sonar**

9 Most studies on the disturbance of marine mammals during seismic surveys have focused on the effects of  
10 sound from airguns and similar low-frequency sources, and have not been designed to address effects of  
11 sound from simultaneously-operating sonar systems. During a recent NSF-funded low-energy seismic  
12 survey from the R/V *Thompson*, the 30 kHz EM300 MBES operated most of the time, and many cetaceans  
13 and a small number of pinnipeds were seen by MMVOs aboard the ship (Ireland et al. 2005). Similarly,  
14 during most seismic operations by L-DEO's previous seismic research ship, the R/V *Ewing*, a 15.5 kHz  
15 MBES (and frequently also a 3.5-kHz sub-bottom profiler) were operated simultaneously, and numerous  
16 mysticetes, odontocetes, and pinnipeds were seen (and/or detected acoustically) from the ship at various  
17 times. Although the potential effects of these sonars could not be assessed given the simultaneous operation  
18 of one or more sonars plus airguns during most periods, results suggest that marine mammals often appear  
19 to tolerate the presence of these sources when they were operating within several kilometers, and sometimes  
20 within a few hundred meters. Given the directional nature of the sounds from these sonars, only a fraction of  
21 the marine mammals seen by observers were likely to have been within the beams before or during the time  
22 of the sightings. Many of these mammals probably were not exposed to the sonar sounds despite the  
23 proximity of the ship.

24 A small number of studies have more specifically assessed the behavioral effects of sonar sounds  
25 somewhat similar to those used during marine seismic surveys on some marine mammal species. The  
26 limited available information indicates that reactions vary by species and circumstance, as described below.

#### 27 Baleen Whales

28 Humpback whales wintering in Hawaii moved away upon exposure to 3.3 kHz sonar pulses, and increased  
29 their swimming speeds and track linearity in response to 3.1- to 3.6-kHz sonar sweeps (Maybaum 1990,  
30 1993). Humpbacks in Hawaii showed some changes in their songs and swimming patterns upon exposure to  
31 LFA sonar transmissions (Miller et al. 2000; Clark et al. 2001), but those prolonged low-frequency sounds  
32 are quite unlike the sonar signals emitted during seismic surveys. Frankel (2005) reported that migrating  
33 gray whales reacted to a 21–25 kHz “whale-finding” sonar (source level of 215 dB re 1  $\mu\text{Pa}\cdot\text{m}$ ) by  
34 orienting slightly away from the source and being deflected from their course by ~200 m. These  
35 responses were not obvious in the field and were only determined later during data analysis. In 1998–  
36 2000, a study in the ETP assessed the reactions of marine mammals to a 38-kHz echosounder and a 150-  
37 kHz ACP. Results indicated that mysticetes showed no significant responses when the echosounder and  
38 ACP were transmitting (Gerrodette and Pettis 2005).

39 Whaling catcher boats reported that baleen whales showed strong avoidance of echosounders that were  
40 sometimes used to track baleen whales underwater (Ash 1962; Richardson et al. 1995). “Ultrasonic” pulses  
41 emitted by “whale scarers” during whaling operations tended to scare baleen whales to the surface (Reeves  
42 1992; Richardson et al. 1995). No reactions were noted by right, humpback, and fin whales to pingers and

1 sonars at and above 36 kHz, although these species often reacted to sounds at frequencies of 15 Hz to 28  
2 kHz (Watkins 1986).

### 3 Toothed Whales

4 Little is known about reactions of odontocetes to underwater noise pulses, including sonar. Available data  
5 on responses to sonar are limited to a small number of species and conditions, including studies of captive  
6 animals. Most available data on odontocete responses to sonar are associated with beaked whales and  
7 high-intensity MF military sonars that are not comparable to the smaller and generally down- and/or  
8 laterally-directed echosounders, or the much weaker pingers, used during some marine seismic surveys.

9 Behavioral reactions of free-ranging odontocetes to echosounders such as MBES and SBP, and to ACP  
10 and pingers, appear to vary by species and circumstance. Various dolphin and porpoise species have been  
11 seen bowriding while the MBES, SBP, and airguns were operating during NSF-sponsored L-DEO seismic  
12 surveys (Smultea et al. 2004; Holst et al. 2004a, b; MacLean and Koski 2005). Gerrodette and Pettis  
13 (2005) assessed odontocete reactions to an echosounder and an ACP operated from oceanographic vessels  
14 in the ETP. Results indicated that when the echosounder and ACP were on, spotted and spinner dolphins  
15 were detected slightly more often and beaked whales less often during visual surveys (Gerrodette and  
16 Pettis 2005). Commercial whalers were judicious in their use of sonar when following sperm whales  
17 because it tended to make them scatter (Richardson et al. 1995). In response to 6–13 kHz pingers, some  
18 sperm whales stopped emitting pulses (Watkins and Schevill 1975). In contrast, sperm whales usually  
19 continued calling and did not appear to otherwise react to continual pulsing from echosounders, e.g., at  
20 12 kHz (Backus and Schevill 1966; Watkins 1977).

21 Behavior of captive bottlenose dolphins in an open-sea enclosure appeared to change in response to  
22 sounds from a close and/or approaching marine geophysical survey vessel that was conducting seismic  
23 and bathymetric studies in the Red Sea (van der Woude 2007). The sonar sounds included a 1-kHz  
24 sparker, 375-kHz sidescan sonar, 95-kHz MBES, and two 20–50 kHz singlebeam echosounders. It was  
25 not clear which specific source(s) may have induced the behavioral changes. Captive bottlenose dolphins  
26 and a beluga exhibited changes in behavior when exposed to 1-s to 8-s tonal signals at high received  
27 levels and frequencies similar to those emitted by the MBES, and to shorter broadband pulsed signals.  
28 Behavioral changes typically involved what appeared to be deliberate attempts to avoid the sound  
29 exposure (Schlundt et al. 2000; Finneran et al. 2002, 2005; Finneran and Schlundt 2004). The relevance  
30 of those data to free-ranging odontocetes is uncertain, and in any case, the test sounds were quite different  
31 in duration and total energy content as compared with those from a MBES.

32 There are increasing indications that beaked whales, particularly Cuvier's beaked whales, sometimes  
33 strand when naval exercises, including operation of MF tactical sonars, are ongoing nearby (e.g.,  
34 Simmonds and Lopez-Jurado 1991; Frantzis 1998; NOAA and U.S. Navy 2001). It has been hypothesized  
35 that these strandings may be related to behavioral reactions (e.g., changes in dive behavior) that indirectly  
36 result in physiological damage leading to stranding (Jepson et al. 2003; Cox et al. 2006; D'Spain et al.  
37 2006). MF tactical sonars used by naval vessels differ in important ways from the sonar systems used on  
38 research vessels. For example, the sonars on research vessels emit very brief pulses that are beamed  
39 downward, and individual mammals are unlikely to be in the beam for more than a brief period. Navy  
40 tactical sonars emit more prolonged signals that are often directed close to horizontal, and animals can be  
41 exposed repeatedly to these signals over an extended period. Also, cases of beaked whale strandings  
42 associated with navy operations usually involve more than one naval vessel operating in the same area.  
43 Research-vessel sonars are not expected to elicit the same types of reactions as navy tactical sonars.

1 Studies of reactions of odontocetes to underwater sounds other than sonar and seismic airguns have also  
2 been conducted and some of these may be of some relevance. Several studies indicate that underwater  
3 sounds from acoustic harassment devices and alarms displace some odontocetes. During a 15-year study  
4 of killer whales in Johnstone Strait and Broughton Archipelago, British Columbia, Canada,  
5 the occurrence of killer whales was significantly lower during a 7-year period when acoustic harassment  
6 devices (10 kHz at 194 dB re 1  $\mu\text{Pa} \cdot \text{m}$ ) were installed in the area; whales returned to baseline numbers  
7 when these sound sources were removed (Morton and Symonds 2002). Kraus et al. (1997) found acoustic  
8 alarms operating at 10 kHz with a source level of 132 dB re 1  $\mu\text{Pa} \cdot \text{m}$  were an effective deterrent for  
9 harbor porpoises. Kastelein et al. (2008) subjected one harbor porpoise in a large floating pen to a  
10 continuous 50 kHz pure tone with a source level of  $122 \pm 3$  dB re 1  $\mu\text{Pa} \cdot \text{m}$  rms. The porpoise moved  
11 away from the sound at an estimated avoidance threshold of  $108 \pm 3$  dB re 1  $\mu\text{Pa}$  rms and did not  
12 habituate to it despite 66 exposures. Other related studies, mainly on harbor porpoises, are summarized in  
13 Southall et al. (2007).

#### 14 Pinnipeds

15 Very few data are available on the reactions of pinnipeds to sonar sounds at frequencies similar to those  
16 used during marine seismic operations. Hastie and Janik (2007) conducted a series of behavioral response  
17 tests on two captive gray seals to determine their reactions to underwater operation of a HF (375 kHz)  
18 multibeam imaging sonar that included significant signal components down to 6 kHz. Results indicated  
19 that the two seals reacted to the sonar signal by significantly increasing their dive duration; no significant  
20 differences were found in swimming direction relative to the operating sonar.

#### 21 Fissipeds and Sirenians

22 We are not aware of any data on the reactions of sirenians and fissipeds to sonar sounds at frequencies  
23 similar to the MF and HF sounds produced during marine seismic operations.

### 24 **E.4.5 TTS and Sonar Pulses**

25 A general introduction to TTS is provided in the seismic section of this appendix (see Section E.3.4), and  
26 Southall et al. (2007) review all available data on TTS in marine mammals. There has been no specific  
27 documentation of TTS in free-ranging marine mammals exposed to sonar pulses of the types used during  
28 marine seismic surveys. However, data on TTS in captive marine mammals exposed to various related  
29 sounds provide some basis for estimating the circumstances in which TTS might occur in free-ranging  
30 cetaceans and pinnipeds. In general, studies indicate that TTS thresholds are higher for non-impulse  
31 sounds (such as most sonars) than for impulsive sounds (Southall et al. 2007). The following sections  
32 summarize the limited relevant information available on this topic.

#### 33 Baleen Whales

34 For mysticetes, there are no data, direct or indirect, on levels or properties of sound that are required to  
35 induce TTS from active sonar of any type. In general, auditory thresholds of mysticetes within their  
36 frequency band of best hearing are believed to be higher (less sensitive) than are those of odontocetes at  
37 their best frequencies (Clark and Ellison 2004). If so, their TTS thresholds may also be higher (Southall et  
38 al. 2007).

1 Toothed Whales

2 The TTS threshold for the beluga whale and bottlenose dolphin has been measured in captivity to be ~195  
3 dB re  $1 \mu\text{Pa}^2 \cdot \text{s}$  for exposure to a single non-impulsive tonal sound (Schlundt et al. 2000; Finneran et al.  
4 2005; reviewed in Southall et al. 2007).

5 Kremser et al. (2005) and other authors have noted that the probability of a cetacean swimming through  
6 the area of exposure when an MBES emits a pulse is small. The animal would have to pass the transducer  
7 at close range and be swimming at a speed and direction similar to the vessel in order to be subjected to  
8 repeated pulses and cumulative sound energy levels that could cause TTS (Kremser et al. 2005). For  
9 example, given the maximum source level of 242 dB re  $1 \mu\text{Pa} \cdot \text{m}$  (rms) for the R/V *Langseth's* MBES,  
10 the received level for an animal within the sonar beam 100 m below the ship would be about 202 dB re  $1$   
11  $\mu\text{Pa}$  (rms), assuming 40 dB of spreading loss. Given the MBES' narrow beam, only one pulse is likely to  
12 be received by a given animal as the ship passes overhead. The received energy level at 100 m range from  
13 a single pulse of duration 15 ms would be about 184 dB re  $1 \mu\text{Pa}^2 \cdot \text{s}$ , i.e.,  $202 \text{ dB} + 10 \log(0.015 \text{ s})$ . That  
14 is below the TTS threshold for cetaceans receiving a non-impulse sound (195 dB re  $1 \mu\text{Pa}^2 \cdot \text{s}$ ). The  
15 corresponding received energy level at 10 m range would be  $<204 \text{ dB re } 1 \mu\text{Pa}^2 \cdot \text{s}$ , given that a location  
16 10 m below the MBES transducers would be in the near field of this distributed source. An odontocete in  
17 the beam at that distance might incur some TTS (which would be fully recoverable).

18 Pinnipeds

19 TTS thresholds for sounds of the types produced by MBES, SBP, ACP and pingers have not been  
20 measured in pinnipeds. However, studies of TTS onset upon exposure to prolonged non-impulse sounds  
21 have been done in the harbor seal, California sea lion, and northern elephant seal (Kastak et al. 2005;  
22 Southall et al. 2007). Those studies suggest that some pinnipeds, e.g., the harbor seal, may incur TTS at  
23 somewhat lower received energy levels than do small odontocetes exposed for similar durations (Kastak  
24 et al. 1999, 2005; Ketten et al. 2001; Southall et al. 2007). In the harbor seal, the TTS threshold for non-  
25 impulse sounds is about 183 dB re  $1 \mu\text{Pa}^2 \cdot \text{s}$ , as compared with ~195 dB re  $1 \mu\text{Pa}^2 \cdot \text{s}$  in odontocetes  
26 (Kastak et al. 2005; Southall et al. 2007). TTS onset occurs at higher received energy levels in the  
27 California sea lion and northern elephant seal than in the harbor seal.

28 A harbor seal as much as 100 m below the *Langseth* could receive a single MBES pulse with received  
29 energy level of  $\geq 184 \text{ dB re } 1 \mu\text{Pa}^2 \cdot \text{s}$  (as calculated in the toothed whale subsection above) and thus could  
30 incur slight TTS. Species of pinnipeds with higher TTS thresholds would not incur TTS unless they were  
31 closer to the transducers when a sonar ping was emitted. Given the intermittent nature of the sonar signals  
32 and the narrow MBES beam, only a small fraction of the pinnipeds below (and close to) the ship would  
33 receive a pulse as the ship passed overhead.

34 Fissipeds and Sirenians

35 There are no published data on TTS in sea otters, polar bears, or sirenians.

36 **E.4.6 PTS and Sonar Pulses**

37 There are no direct measurements of the sound exposure necessary to cause PTS in any marine mammal  
38 exposed to any type of sound. However, the general principles are assumed to be similar to those in  
39 humans and other terrestrial mammals (see Southall et al. 2007 and the seismic section above). The low-  
40 to-moderate levels of TTS that have been induced in captive odontocetes during controlled studies have

1 shown no measurable residual PTS (Schlundt et al. 2000; Finneran et al. 2002; Nachtigall et al. 2003,  
2 2004).

3 For non-impulsive sonar sounds, the PTS threshold is expected to be at least 20 dB higher, on a received  
4 energy basis, than is the TTS threshold (Southall et al. 2007). The PTS thresholds in cetaceans and  
5 pinnipeds are estimated to be  $\geq 215$  and  $\geq 203$  dB re  $1 \mu\text{Pa}^2 \cdot \text{s}$ , respectively (Southall et al. 2007).  
6 Burkhardt et al. (2008) performed a theoretical risk assessment that included evaluating the likelihood of  
7 PTS in cetaceans upon exposure to sounds from a multibeam echosounder (i.e., Hydrosweep), a  
8 parametric echosounder, and a multi-frequency Simrad EK60 echosounder (i.e., “fish finder”). Source  
9 levels were 230–245 dB re  $1 \mu\text{Pa} \cdot \text{m}$  (rms). Burkhardt et al. (2008) based their analysis on the SEL and  
10 peak pressure criteria proposed by Southall et al. (2007) for *impulsive* sources (i.e.,  $\geq 198$  dB re  $1 \mu\text{Pa}^2 \cdot \text{s}$   
11 and  $\geq 230$  dB re  $1 \mu\text{Pa}_{\text{peak}}$ ). According to Southall et al. (2007), it would be appropriate to apply the  
12 criteria that they proposed for *non-impulse* sounds (i.e., 215 dB re  $1 \mu\text{Pa}^2 \cdot \text{s}$  and  $\geq 230$  dB re  $1 \mu\text{Pa}_{\text{peak}}$ ).  
13 Thus, Burkhardt et al.’s (2008) SEL-based conclusions are precautionary, but their conclusions based on  
14 peak pressure are consistent with Southall et al.’s (2007) recommendations.

15 **SEL:** The maximum energy levels of the three sonars that they considered, at any point in the near field,  
16 were 200–210 dB re  $1 \mu\text{Pa}^2 \cdot \text{s}$  (Burkhardt et al. 2008). For cetaceans, the non-impulse SEL criterion for  
17 PTS (215 dB SEL) would not be exceeded even for a cetacean immediately adjacent to the transducers  
18 unless it remained there long enough to receive multiple pings. Burkhardt et al. (2008) did not address  
19 pinnipeds, but the non-impulse SEL criterion for PTS in pinnipeds (203 dB re  $1 \mu\text{Pa}^2 \cdot \text{s}$ ) could be  
20 exceeded for a single ping received within a few meters of the transducers of the stronger sonars.

21 **Peak pressure:** Southall et al. (2007) note that, regardless of the SEL that might elicit onset of PTS, there  
22 is also concern about the possibility of PTS if a cetacean or pinniped received sound signals containing an  
23 instantaneous peak pressure exceeding, respectively, 230 or 218 dB re  $1 \mu\text{Pa}$  (peak). Burkhardt et al.  
24 (2008) reported that the maximum peak pressures in the water near the three sonars that they considered  
25 were 223–233 dB re  $1 \mu\text{Pa}_{\text{peak}}$ . Thus, a peak pressure  $\geq 230$  dB re  $1 \mu\text{Pa}$  would not occur beyond a few  
26 meters from their strongest source. However, a peak pressure of  $\geq 218$  dB re  $1 \mu\text{Pa}$  as relevant for  
27 pinnipeds could occur out to  $\sim 20$  m from the strongest source.

28 Some caution is recommended in drawing conclusions about PTS effects given the limited knowledge of  
29 TTS, PTS and their relationships, but available information suggests that scientific sonars could only  
30 cause direct auditory injury if a marine mammal were very near the source and in the beam when one or  
31 more pings were emitted. As noted by Burkhardt et al. (2008), cetaceans are very unlikely to incur PTS  
32 from operation of scientific sonars on a ship that is underway. The risk of PTS could be somewhat higher  
33 for certain pinnipeds if they were close to the transducers. PTS might be possible if a cetacean or (more  
34 likely) pinniped dove under the ship near the operating transducers while the vessel was on station and  
35 remained there long enough to receive multiple pings.

#### 36 **E.4.7 Strandings and Mortality**

37 There is no evidence that the operation of MBES, SBP, ACP, or pingers associated with seismic surveys  
38 induces strandings or mortality among marine mammals. However, there is evidence that MF tactical  
39 sonars on naval vessels can, directly or indirectly, result in strandings and mortality of some marine  
40 mammals, especially beaked whales. Detailed reviews of associations between MF navy sonar and  
41 cetacean strandings include Balcomb and Claridge (2001), NOAA and U.S. Navy (2001), Jepson et al.  
42 (2003), Fernández et al. (2004, 2005), Hildebrand (2005), Cox et al. (2006), and D’Spain et al. (2006).

1 The MBES and SBP (i.e., echosounders) used during typical seismic surveys are quite different from the  
2 high-intensity, MF tactical navy sonars associated primarily with beaked whales strandings. For example,  
3 pulse durations of the MBES (0.2 to 20 ms) and SBP (0.4–100 ms) used on the R/V *Langseth* are very  
4 short relative to naval sonars (at least a few hundred milliseconds, and sometimes longer). Thus, the  
5 sound energy received from an MBES and SBP would be substantially less than that received at a similar  
6 distance from a military tactical sonar. In addition, at any given location, an individual marine mammal  
7 would be in the beam of an MBES or SBP for much less time given the intermittent nature, narrow  
8 beamwidth, and generally downward orientation of the beam. (In contrast, Navy sonars often use near-  
9 horizontally-directed sound.) Animals close to the ship (where the beam is narrowest and has relatively  
10 high received levels) are especially unlikely to be ensonified for more than one or two pulses from the  
11 moving vessel. Those factors would all reduce the sound energy received from an MBES or SBP rather  
12 drastically relative to that from the sonars used by the Navy. The source levels of an ACP and pingers  
13 often used during seismic surveys are weaker than those of an MBES or SBP.

14 Burkhardt et al.'s (2008) theoretical risk assessment included assessing the likelihood of behaviorally-  
15 induced damage to beaked whales through use of sonars associated with marine scientific research.  
16 Results indicated that such immediate indirect injury is unlikely to occur during scientific applications  
17 based on available information used as input to the model. This assessment was based on the  
18 aforementioned fundamental hydroacoustic differences between the scientific echosounders versus the  
19 naval MF sonars associated with beaked whale strandings.

20 As noted earlier, in September 2002, there was a stranding of two Cuvier's beaked whales in the Gulf of  
21 California, Mexico, when a seismic survey by the R/V *Ewing* was underway in the general area (Malakoff  
22 2002). The evidence linking these strandings to the seismic surveys was inconclusive (see seismic section  
23 above). The ship was also operating its MBES at the same time but, as discussed elsewhere, this sonar  
24 had much less potential than the aforementioned naval sonars to affect beaked whales.

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